



MARION COUNTY JUSTICE REINVESTMENT COUNCIL



Meeting Minutes

Monday, January 25, 2021 – 1:00-2:30 p.m.

Via WebEx Video Conference

Attendees:

Council members (present)

Chair Jeff Wood, Undersheriff, Marion County Sheriff's Office
Vice-Chair Kevin Karvandi, Commander, Marion County Sheriff's Office, Community Corrections
Joe Kast, Sheriff, Marion County Sheriff's Office
Paige Clarkson, District Attorney, Marion County District Attorney's Office
Tamra Goettsch, Director, Marion County Community Services
Ann-Marie Bandfield, Program Manager, Marion County Health and Human Services
Kristy McIntosh, Interim Director, Salem Health – Care Management, Regulatory and Patient Safety
Alison Kelley, Chief Executive Officer, Liberty House
Skip Miller, Deputy Chief, Salem Police Department
Tim Murphy, Executive Director, Bridgeway Recovery Services
Jimmy Jones, Executive Director, Mid-Willamette Valley Community Action Agency
Sherry Bensema, EMS Coordinator, Lyons Rural Fire District
Jessica Kampfe, Public Defender and Executive Director, Public Defender of Marion County

Quorum is present.

Council members (absent)

Jessica Howard, President, Chemeketa Community College
Erik Andersson, President, Strategic Economic Development Corporation (SEDCOR)
Kevin Cameron, Commissioner, Marion County Board of Commissioners
Mel Slate, Client Services Coordinator, Union Gospel Mission
Dick Withnell, Business Member

Others

Matt Meier, Lieutenant, Marion County Sheriff's Office, Community Corrections
Jay Bergmann, Marion County Sheriff's Office, Community Corrections
Anna Jefferson, Sergeant, Marion County Sheriff's Office, Community Corrections
Allycia Weathers, Marion County Sheriff's Office
Hitesh Parekh, Marion County Board of Commissioners

Peggy Lowery as recorder

Welcome and Introductions

- Undersheriff Wood called the meeting to order and introduced the attendees.



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Minutes Approval

- Tim Murphy made a motion to approve the minutes from October 26, 2020.
 - Jimmy Jones seconded the motion.
 - Motion passed with none opposed.

MCRI Client Support Fund Update

Tamra Goettsch presented this item.

- End of December 2020, fund had a little more than \$35,000.
- Online fundraising event raised \$3,200.
- First quarter spending was approximately \$600 and helped with the following:
 - employments supplies;
 - GED;
 - driver's license & identification card; and,
 - merchant fees.
- Questions/Discussions
 - Question: What is the amount of fundraising dollars we usually pull in for a quarter?
 - Answer: Frist quarter is normally the biggest quarter for donations.
 - Between \$20,000 - \$35,000.
 - Amount raised this quarter is more reflective to what would normally come in on an ongoing monthly/quarterly donation basis.

Presentation –

Law Enforcement & Mental Health Collaboration: Crisis Outreach Response Team

AnnMarie Bandfield and Jay Bergmann presented this item.

- 1995 Psychiatric Crisis Center started.
- 1999 Crisis Respite Program began.
- 2005-2006 Started relationship with Marion County Jail.
 - Served Adults in Custody with mental health concerns:
 - medications;
 - difficulties with behaviors; and,
 - placements within the Jail.
- 2006 Mental health staff hired for the jail Monday – Friday.
- 2006 Launched Crisis Intervention training.
- 2007 Mental health staff expanded to seven days a week for the jail.
- 2009 Mental Health Task Force created at the Marion County Sheriff's Office.
- 2010 Crisis Outreach Response Team (CORT) created.
 - Local law enforcement could take an individual to the Crisis Center as opposed to jail or the hospital.
- 2012 BJA grant was awarded.
 - Added A&D mentors to the CORT team.



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- Added flex funds to address barriers to engagement to community services.
- Grants awarded from the Oregon Health Authority (OHA):
 - 2014
 - Added two mobile crisis teams (MCSO, Salem PD).
 - Added jail diversion case manager.
 - 2015
 - Added .5 District Attorney position to focus on Aid and Assist cases.
 - 2017
 - Added Woodburn PD team.
 - Added fourth team (Salem PD).
 - Increase staffing in the 370 Program (Aid & Assist).
- The Crisis Center serves individuals in need in a variety of areas.
 - Providing crisis evaluations.
 - Transitional case management for people who fall through the cracks in the community.
 - Working with people who are difficult to engage and have a history of not wanting to be engaged.
 - Working with law enforcement to help divert individuals away from the criminal justice system.
 - Community Restoration:
 - Providing community services;
 - Providing legal skills training;
 - Helping individuals get their benefits in place;
 - Helping individuals get connected to an outpatient provider; and,
 - Helping individuals get into stable housing.
 - Rapid docket with the court to help move people through the system with mental health issues.
- Marion County Jail Bookings
 - 2020 is skewed.
 - Average bookings over past five years is about 5,000 below 2006 levels.
 - Success is due not only to mobile crisis, but a number of community programs working with the jail and the individuals going into the jail.
- CORT Accomplishments
 - Assisting people with obtaining benefits.
 - Helping people get connected with navigators.
 - Helping families of persons with next steps after being released from the hospital.
 - BJA Grant funding has provided help with the following:
 - gas vouchers;
 - bus tickets;
 - vehicle repairs;
 - access to medication;
 - commuting needs;



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- household needs; and,
 - rides to appointments and giving support on way to appointments.
 - Build bridges with other community agencies.
- Reviewed goals of vacant (and future vacant) CORT positions.
 - Fair amount of training for community partners and in office.
 - Work through personality challenges.
 - Employee fit within the team is very important.
 - PCC now reviews law enforcement reports ahead of time.
 - Reports are dispersed accordingly between Addictions Team and CORT.
 - Goal in 2021 is to dramatically increase community contacts.
 - Focus on contacts with people who have multiple contacts with law enforcement.
 - Refocus on homeless population and reduce jail population within this population.
 - Will keep small caseload.
 - Work through equipment issues.
 - Coordinate services with 12 different law enforcement agencies.
 - Strong collaboration between law enforcement and mental health.
 - Can be challenging with 4-5 different unions within collaborating teams.
- Progress has been seen with the team.
 - Officers continue to call and consult with them on a daily basis.
- New Name - Community Crisis Outreach Services (CCOS)
- Questions/Discussions
 - Question: If additional funding became available, are there any cracks that people fall through that you would be able to target?
 - Answer:
 - Substance abuse.
 - Crisis level with civil commitment process and aide & assist process.
 - Access to someplace safe for people with very dangerous behaviors or drug and alcohol abuse.
 - PCC and jail are not the answer for these individuals.
 - Question: What is your thinking about the strength of Eugene's CAHOOTS model?
 - Answer:
 - Completely different model that works because of the area it is in.
 - Respite program doesn't look anything like Marion County's.
 - CAHOOTS has more of an emergency room model compared to Marion County in terms of engagement and outpatient treatment.
 - CAHOOTS advantage is that they can show up in the moment and start stat service, but not necessarily tied to on-going community stabilization.
 - A different benefit to Marion County's model is that we have staff everywhere (jail, hospital, police cars, courtroom).



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- Question: CAHOOTS model does not involve law enforcement like Marion County. Is that a good thing? Is their model less expensive?
 - Answer:
 - They have a paramedic which isn't less expensive than partnering with law enforcement. They have a van that is full of equipment that has to be resupplied.
 - We are trying to help our community think differently about law enforcement. The Mobile Crisis Team is creating a relationship with the community which allows them to provide safety and support and provide positive opportunities for people to engage.
 - Even though CAHOOTS has high response numbers, there is a large percentage of cases where the individual is in such crisis that they have to call law enforcement to respond anyway.
- Question: What is the daily/hourly coverage?
 - Answer:
 - Mobile Crisis coverage is 16 hours per day (8:00am – midnight), 7 days a week.
 - The crisis center is open around the clock.
- Marion County model is a nationally recognized model.
- Civil commitments have dropped by almost half in the last three years due to all the collaboration efforts.
- Mobile Crisis takes less than 3% of people they are engaging to the jail.
 - Of these most of them are going because they have an outstanding warrant.

Presentation –

Marion County Prison Diversion Programs

Matt Meier presented this item.

- Senate Bill 416 Prison Diversion Program
 - 2011 Initial conversation started in the Legislative Session.
 - Bill failed in this session.
 - Worked with community partners to create our 416 program.
 - Goal with 416 program was to align with justice reinvestment:
 - reduce recidivism;
 - reduce prison population;
 - increase public safety; and,
 - hold offenders accountable.
 - Program serves non-violent property and drug offenders who are medium to high risk to re-offend.



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- Elements of 416 Program:
 - District Attorney's Office
 - identify target population;
 - risk assessments;
 - send referral to Community Corrections; and,
 - coordinate plea agreement with court and defense.
 - Judges
 - review and approve pleas and negotiations; and,
 - no zero tolerance probation, which allows us to address technical violations and some criminal matters at the Community Corrections level.
 - Community Corrections
 - assessments;
 - special supervision of smaller caseloads which allow deputies to address offenders' need and risks;
 - implement structural sanctions; and,
 - allotted five beds at the jail specific for the 416 population.
 - Treatments
 - Contract with Bridgeway Recovery Services to help with treatment of program.
 - They use our risk assessments to create case plan and treatment plan.
 - They provide mentors.
- Program has served over 300 participants.
- Program has saved over 230,000 prison bed days.
- Family Sentencing Alternative Program (FSAP)
 - Similar to 416 and based on program out of the State of Washington.
 - Divert cases from prison to community supervision.
 - Serves non-violent property offenders with medium to high risk to reoffend.
 - Same collaborative team as 416, plus the Department of Human Services (DHS).
 - Differences between 416 and FSAP:
 - focus on parents of families;
 - goal is to keep families together if possible; and,
 - reduce usage of foster care services.
 - Criteria are same as 416, but participant must be primary care giver for a child.
 - Supervising deputy works closely with DHS.
 - Goal is to teach skills so offenders so they can be effective parents.
 - Program has saved 50,000 prison beds.



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- Participants are using the foster care system at a much less rate than children of incarcerated parents.
- Trend is showing a lower prison utilization rate compared to other populations.
- Questions/Discussions
 - Working with community partners has taken time, trust, and patience. There is a good show of proof from this effort.
 - Marion County is one of five counties in the State of Oregon with an FSAP program.
 - Results are showing lower recidivism rates
 - Results are showing kids not following suit where parents are going

MCRI Community Collaborative Update

Kevin Karvandi presented this item.

- MCRI (Marion County Reentry Initiative) Community Collaborative is a renamed version of the Design Team (subcommittee off of the Marion County Reentry Council).
- Responsible for the development and management of prison reentry and diversion programs.
- 2010 first program was launched: Student Opportunity for Achieving Results (SOAR).
- Key ingredient and success of the group is the collaboration of the community partners involved and their staff.
- Group meets every other month at a different location to learn from each member (location meetings currently on hold due to COVID-19).

Community Corrections Funding Update

Jeff Wood and Kevin Karvandi presented this item.

- Prison diversion and reentry programs are mostly funded by the State.
- Legislature is in session to determine the state budget for the 2021-23 biennium.
 - Marion County receives a percentage of the Community Corrections baseline funding.
- Governor's recommended budget in December shows a decrease in Community Corrections baseline funding.
- Another potential impact to overall funding is Justice Reinvestment funding.
 - Any reductions can potentially impact:
 - decrease the number of jail beds;
 - treatment capacity;
 - supervision;
 - prosecution through the DA's office; and,
 - contracts with victim services programs.
- Sheriff Kast, Oregon State Sheriff's Association, Community Corrections Directors, Oregon District Attorneys Association will be connecting with legislators.
 - May asked some of the JRIC representatives to provide testimony in support of various funding streams.
- COVID-19 impacts are affecting the overall state budget.



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Announcements

- Allison Kelley
 - Advocating for House Bill 2826 for additional funding.
 - Referrals statewide and in Marion County have increased significantly.
 - New medical director, Dr. Kaliq Williams, starts February 26, 2021.

- Ann-Marie Bandfield
 - Crisis services are now being provided in Woodburn.

The next scheduled meeting will be held Monday, April 26, 2021, at 1:00 p.m.

The meeting was adjourned at 2:35 p.m. by Undersheriff Wood.

Completed by: Peggy L. Lowery
Completed date: February 8, 2021

Attachments: MCRI Client Support Fund FY21 Quarter 1 Report
CORT to CCOS Presentation
Marion County Prison Diversion Programs Presentation
MCRI Community Collaborative Flyer