

ESF 7 Resource Support

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1 Introduction: Purpose and Scope

Emergency Support Function 7 focuses on procedures for activating, dispatching, distributing, allocating, and deactivating resources needed for emergency and disaster operations from government, private, or volunteer sources. In addition, ESF 7 describes available resource tracking systems, including databases or basic equipment/supply lists for personnel, facilities, equipment, and supplies in the County or region.

Formal pre-incident agreements (i.e., mutual aid agreements or memos of understanding) between government agencies and private sector and/or other non-governmental entities may be necessary to support ESF 7 to facilitate acquisition of resources, pre-purchasing agreements (such as implementation of pre-disaster pricing when applicable), and the adoption of standardized interoperable equipment during emergency response activities. Procedures outlined in this support function include both medical and non-medical resources.

2 Policies and Agreements

Formal mutual aid and cooperative assistance agreements for Marion County are listed in Appendix D of this EOP.

3 Situation and Assumptions

3.1 Situation

Marion County is subject to a number of potential emergencies or disasters that could occur locally or be part of a national crisis. The emergency response would require inventorying resources on a continuing basis and to have procedures to allocate those resources in a timely and effective manner.

3.2 Assumptions

Shortages in resources for emergency response could occur in any emergency or disaster, particularly one that lasted longer than 24 hours. Support is available through requests to State and Federal agencies once local capacity to respond is exhausted.

A listing of resources available in Marion County and neighboring jurisdictions can be found in the Marion County Resource Directory.

Local resources available to Marion County include, but are not limited to, emergency communications, ARES, State HazMat Response Team, Civil Air Patrol, Search and Rescue (SAR), mortuary services (in support of Public Health), transportation Memoranda of Understanding (MOUs) and Standby Agreements, and Civil Support Teams. Although the Civil Support Team is a Federal asset, it is considered a local resource, managed and coordinated through the State, and activated through the OERS.

Private contractors and volunteer agencies would be willing and able to assist the community during an emergency or disaster. Emergent or “walk-in” volunteers will volunteer to help immediately after a major emergency disaster occurs.

Regional resources available to support this jurisdiction include Oregon Health Preparedness Plan (HPP), hazardous materials response teams, and Emergency Management regions established through OEM.

State resources may include Urban SAR, Incident Management teams available through the Office of State Fire Marshal and Oregon Department of Forestry, and various transportation, engineering, and public works-related resources through ODOT

Use of National Guard resources must be authorized by the Governor because it involves shifting a Federal resource to state active duty. In most cases, the National Guard requires 24 to 72 hours to mobilize resources, depending on the pending emergency situation. Thus, a request for this resource would be completed through OEM by the Director of Marion County Emergency Services or designee.

4 Roles and Responsibilities

LEAD AGENCY

Marion County Emergency Management (non-medical resources)
Marion County Health Department (medical resources)

SUPPORT AGENCIES/ENTITIES

Private or Non-governmental Organizations

American Red Cross
Marion County Citizen Corps Council
Valley Community Organizations Active in Disaster
Local companies and contractors
Local hospitals
Private Ambulance Providers

City/Special Districts

Local Public Works Departments
Local Police Departments
Local Fire Districts/Departments
Marion County Fire Defense Board, County Fire Chief
State Hazardous Materials Response Team

County

Marion County BOC
Marion County Department Heads
Marion County Public Works Department

Marion County Emergency Management
Marion County Sheriff's Office
Marion County Volunteer Coordinator

State (available without request through OERS)

Oregon Department of Transportation
Oregon Health Resources and Services Administration, Region 2

Federal

U.S. Army Corps of Engineers

A number of agencies are involved with tracking and allocating resources during an emergency. Some agencies are responsible for coordinating resources specific to emergency response functions, as summarized below:

- Marion County Emergency Management: Coordinates non-medical resources through the County ECC.
- Marion County Health Department: Coordinates medical resources in support of public health or medical emergencies through the County ECC and, if activated, Department Operations Centers.
- Marion County Sheriff's Office: Coordinates security, intelligence-related, and law enforcement resources, including specialized equipment through the County ECC.
- Marion County Public Works Department: Coordinates heavy and specialized equipment for response and recovery operations through the County ECC.
- Marion County Fire Defense Board: Coordinates resources and equipment for fire suppression and Urban SAR operations through the County ECC.
- Marion County BOC: Reviews and authorizes emergency expenditures.
- Marion County Volunteer Coordinator: Assists with the development and implementation of the VCOAD plan for volunteers during a disaster.

5 Concept of Operations

5.1 Resource Coordination

Voluntary controls of scarce resources are to be used whenever possible. However, in extreme circumstances where the BOC has declared a State of Emergency, EMBD and Policy Group, under the authority of the Emergency Ordinance of Marion County, has the ultimate responsibility for the resolution of conflicts regarding the application of limited resources. However, in most emergency response situations, priorities would be established by the ECC team,

based on the guidance of this Annex and the policy direction of the BOC and the Policy Group.

In cases where a decision must be made to apply resources to one situation while another problem goes unattended, the preservation of human life shall take priority over the protection of property. In addition to public safety response capabilities, essential resources in a major emergency will include food, water, and petroleum products. The preservation/restoration of electrical power, critical routes, and bridges and critical facilities will also be priorities.

The command staff and general staff request resources necessary to accomplish incident objectives, personnel support, and safety operations. The command structure is established with five functional areas. Command Staff, Operations, Logistics, Planning, and Finance. An additional Intelligence section can be initiated if needed. The Marion County ECC uses an ICS/NIMS process for ordering and tracking resources. Resource typing is a method for standardizing the nomenclature used when requesting equipment and managing resources during an incident. It is the method approved by NIMS for ordering supplies and providing mutual aid to partners in an emergency event and will be adopted during emergency operations in Marion County for all types of incidents.

The EMD or other designated official activates the resource management function. This function is an element of the ICS and will have support staff to perform the function at the ECC, regardless of the activation's scope. The designated Resource Manager has the authority to activate additional facilities and personnel as deemed appropriate and necessary by the situation. The logistics section reviews local, regional, and other resource requests. Local resources are allocated and utilized before requesting additional resources from regional, state, and national sources. Coordination efforts can expand into a Joint Information Center (JIC) and can further expand into the NIMS if the situation warrants.

During emergencies, each department head will manage his or her resources to include the resources available through existing mutual aid agreements. If additional equipment, personnel, and material are required for a major emergency/disaster, those requests will be relayed to the ECC where outside support will be pursued. Emergency purchase requests are to be coordinated through the ECC.

Marion County Emergency Management maintains the annually updated Marion County Resource Directory. The Resource Directory includes a wide variety of resource such as heavy equipment and special use equipment. Emergency purchasing procedures will be established and records maintained of expenditures for goods, services, and personnel.

When requests are of high priority for the jurisdiction, an expedited procurement or hiring process may be in order. Procurement involves contacting suppliers, negotiating terms (in coordination with the Marion County Court and Legal

Counsel, if necessary), and making transportation arrangements. Each department head maintains qualifications for particular types of positions, and the BOC can assist with hiring additional staff to support any facet of emergency operations, if necessary. The designated financial officer will update section chiefs and other command staff regarding their authorized budgets while also logging and processing transactions, tracking accounts, and securing access to more funding as necessary and feasible. The Legal Counsel will provide assistance and guidance regarding legal obligations and any special considerations granted by law to expedite requests and other tasks.

The BOC, under the authority of Chapter 2.35 of the Marion County Codes, may take real or personal property to support government forces during a Declared Emergency. However, accurate records will be maintained for reimbursement as the owner of the property is entitled to reasonable compensation, as stipulated in the ordinance.

5.2 Volunteer Services Coordination

The EMD is responsible for ensuring that all County resources, including spontaneous and registered volunteers, are effectively and efficiently utilized during a disaster response.

Overall coordination of spontaneous volunteers and requests for volunteer assistance will be done by the ECC Volunteer Coordination Group functioning as a team in the County ECC, when activated. Existing MOUs will be used to define roles and relationships between the VCOAD agencies and organizations and Marion County, as well as those cities with their own emergency management programs.

During the mitigation and preparedness phases, the ECC Volunteer Coordination Group will work with city representatives, other nonprofit agencies, and the American Red Cross to create a plan for addressing community volunteer needs during an emergency. The plan will include uniform policies, procedures, and forms for all participating entities and a communication plan for sharing information.

Year-round, all VCOAD members will register interested emergency volunteers.

During a disaster staff representatives from VCOAD and the MCVC will staff the Marion County ECC Volunteer Coordination Group to address spontaneous volunteer issues and requests for assistance from the community. The Volunteer Coordination Group will work in cooperation with the American Red Cross, city ECCs, and Marion County ECC if needed. The Marion County ECC will be the central location for all information regarding volunteer resources and needs in the County. Agencies, individuals, and other ECCs may contact the Marion County ECC with requests for volunteer assistance or to provide volunteer resources.

5.3 Resource Typing

Resource typing is a method for standardizing nomenclature used when requesting equipment and managing resources during an incident; NIMS approves this method for ordering supplies and providing mutual aid to partners during an emergency.

Within many of the resource types are divisions for size, power, or quantity. These are commonly listed as Type I, Type II, Type III, and so on. If interpreted properly, a resource typing list can increase the usefulness of the tools requested in an emergency and may reduce costs by eliminating orders for equipment inaccurate or inappropriate for the situation. Response personnel and support staff should practice using resource typing lists and become familiar with the standard terminology for commonly requested resources. The following electronic link provides access to Federal guidance documents supporting resource typing:

- http://www.fema.gov/preparedness/mutual_aid retrieves a FEMA list of acceptable terms for resources requested in a mutual aid context and provides other information.
- <http://cfr.vlex.com/source/code-federal-regulations-shipping-1095/toc/01> retrieves a list of Federal code (46 CFR) definitions of United States Coast Guard resources.

6 Supporting Plans and Procedures

A listing of resources available in Marion County and neighboring jurisdictions can be found in the Marion County Resource Directory.