

MARION COUNTY
SOLID WASTE MANAGEMENT ADVISORY COUNCIL

April 26, 2016

Senator Hearing Room, Courthouse Square
555 Court St. NE, Salem Oregon

Members Present: Bob Anderson, Bill Brauer, Todd Irvine, Brian May, Darby Randklev, Judy Skinner, Bonnie Sullivan, and Brian Sund
Members Absent: Jeanne Collins, Joe Fowler, and Thomas Smith
Public Signed in: Will Posegate
Staff Present: Dennis Mansfield and Baily Payne
BOC Liaison: Janet Carlson

<p>MOTION: Bob Anderson made a motion to approve the March 17, 2016 meeting minutes. Motion was seconded by Darby Randklev.</p> <p>Discussion: Bonnie Sullivan referenced page 2, second bullet from the bottom, and asked to exclude that sentence until further research is done regarding contractor discounts. Discussion followed on where a contractor must be licensed to receive this discount. Maker of the motion and second concurred with the proposed change.</p> <p>Abstentions: None</p> <p>Dissensions: None</p> <p>Results: Minutes approved as amended.</p>
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ADMINISTRATIVE

Welcome and introductions: Chair Brauer welcomed Ellie Booth, Doug Drennen, and Will Posegate.

Commissioner Comments:

- Commissioner Carlson reported on the board's public hearing on March 30th on increasing rates presented by Bill Brauer and Dennis Mansfield. Tim Rocak, Garten, testified on the impact to their recycling business. The board made a commitment to work with Garten to figure out how to help with their costs. Garten has also been dealing with the changes in the metals commodities industry. The increase proposal was approved by the board and effective October 1, 2016.
- Commissioner Carlson indicated the board had a work session on April 21st regarding blue bin medical waste added as a line item with a rate. Number of tons annually is 3,500 from Washington County and 11,700 from California. Estimated annual revenue is \$3.4 million. During the last review, as the county wasn't close to exceeding the cap, the board opted not to move forward with the recommendation to lift the cap. There are several definitions in the presentation material and "boxed infectious medical waste" is where the cap is set now. The board is discussing setting separate caps for each definition. The board directed staff to create a group to work between now and the next SWMAC meeting on May 24th to review the information and make a recommendation back to the Council and then to the board. Covanta would like to implement soon with a possible June board hearing for public comment and a decision.

Update on Metro/Covanta Waste Discussion

Ellie Booth provided background on Metro's five year review of its solid waste road map:

- Marion County's waste-to-energy facility is a small component.
- Review was prompted by the end of a large contract Metro has with Waste Management in 2018.
- Issue relevant to the county is discussion on sending Metro waste to the waste-to-energy facility.

- Covanta has had discussions with Metro on various aspects of its operation. Metro is reviewing data provided by Covanta but future discussions will depend on getting more detail from Metro on how much waste might be coming. With this data, Covanta will put together some scenarios and options for the county.
- Metro staff hopes to bring their recommendations to the Metro Council around January, 2017.
- The facility has capacity to expand and was built with the intent to add a third boiler.

Metro Solid Waste Code Updates

Brian May indicated there are a lot of Metro meetings going on that have resulted in a three track option:

- Take care of housekeeping pieces of the code through the normal process;
- Develop subcommittees to look more in depth;
- Review of fees and taxes.

Solid Waste Mgmt. Plan Update

Doug Drennen, JR Miller & Associates, provided a power point presentation. From new data he has updated his previous projections and developed some scenarios. Presentation highlights:

- The system is locally controlled and the long term goal is reduction of waste;
- Updated data is from 2015 and trend shows an increase over the last 2 years that won't continue;
- Marion County waste is around 168,000 tons; out of county is around 20,000 tons;
- Medical waste is about 4,000 tons and 15,000 tons from outside the county;
- Marion County continues to be at 54% and leader in the state;
- Waste generated and recovered is staying flat for the county;
- Population projection is at 1.5% for the next 15 years;
- For projections, he used the 2014 data and an 8 year average without recession years;
- The following has changed since 2010:
 - Covanta contract extended to 2019;
 - Public utilities regulations for power subsidies has been eliminated;
 - Marion resource recovery continued to increase processing at their facility;
 - Garten installed single stream murph to process material in Marion County;
 - Adoption of the 64% goal by 2025;
 - Ash is now hauled to Coffin Butte for alternative daily cover.
- Based on these facts, three scenarios have been updated:
 - Scenario #1: county has no new programs or new facilities. Waste increases from 40-50,000 tons to 230,000 tons - 800 tons a day would be transferred out of the county. Difficult to increase recycle rate. Capital investments in the transfer system expansion must happen. By 2028 there could be limited capacity at Browns Island.
 - Scenario #2: Covanta contract is extended for 15 years. High projection would be 67,000 to 92,000 tons transported out of the county. The facility is in good condition at 28 years old but may require other investments to extend that life.
 - Scenario #3: improve recycling through social engineering programs, new processing capacity, expand recovery at transfer stations, consider a county facility for single stream, and the Covanta contract is extended. Recovery by 2020 could be 35,000 tons and export reduced significantly. By 2025 it could be at 63% recovery or higher and exporting only a few thousand tons to a landfill. Money would be invested in processing.
- Mr. Drennen indicated his findings are:
 - Marion County is still a leader in waste reduction recycling;
 - Waste quantities now appear to rise to pre-recession period;
 - Downturn in recycling prices will create challenges for the county;
 - Prices won't come back to normal for a couple of years;

- If the county doesn't meet the 64% aspirational goal, DEQ will work with the county on program options;
- Contract extension provides the county time to evaluate options;
- There will have to be some investments into the system.
- Based on the assessments, scenarios and findings there are three major policy questions:
 - Should the county continue to deliver its waste to the waste-to-energy facility after 2019?
 - Marion County could become more of a regional solution to accept waste at the waste-to-energy facility. If so, what does that mean and how does that play out?
 - What actions does the county take to meet the new recovery goals?

Communications Plan

- Jolene Kelley handed out the goals and strategies paper, draft FAQ, and an Environmental Services Issue Brief. The intent is to show the public how the system is integrated and what happens when a citizen throws something away. The brief also includes information on the new rates that were approved and how to help haulers get the word out and support them.
- A notice of the public hearing was sent to all of the cities, along with the proposed fees. She will work with Todd Irvine to have staff or a commissioner with haulers as they make city presentations.
- Once citizens see the increase in their bills, there may be more comment from the public. She would like input on the issue brief and the FAQ document for a final version at the next SWMAC meeting.
- Members asked about what the board approved on March 30th, a correction to dates listed, and to send this information to the master recyclers. Members thanked Ms. Kelley for her efforts and indicated the documents will be very useful.

Recommendation from Nomination Committee

Nomination Committee met prior to this meeting and interviewed Will Posegate, who has an extensive environmental background and finance. The committee suggested the Council accept its recommendation to accept Will as a new member and forward to the board.

MOTION:	Todd Irvine made a motion to accept Will Posegate as a SWMAC member. The motion was seconded by Brian May.
Discussion:	None
Abstentions:	None
Dissensions:	None
Results:	The motion passed unanimously, 8-0.

Other Business

- Bob Anderson suggested formation of a subcommittee to make a recommendation to the full Council to add medical waste as a factor for review. Members discussed setting up the subcommittee to look at the blue box definitions, possible revenue, etc. Todd Irvine, Brian May, Bonnie Sullivan, Bob Anderson, Darby Randklev, and Bill Brauer volunteered.

Council member announcements

- Bonnie Sullivan provided information on a temporary DEQ rule that came out January 1, 2016 regarding the requirement for an asbestos survey prior to demolition work in residential dwellings built prior to January 1, 2004. Group briefly discussed it has become a statewide issue for homeowners, contractors and haulers.
- Judy Skinner indicated Earth Day at the Oregon Garden went very well.

Staff Updates

- Bailey Payne, ES, stated DEQ awarded grants recently and Marion County received the most.

- He added ES staff has been working hard on the “Save the Food” campaign with the goal of signing up 500 residents and they are close to reaching that goal.

Upcoming Events

- Life Source food fair is May 14th, from 11-4.
- May 7th, 1-4, Mission Mill Heritage Center has the Sheep to Shawl event
- South Salem Seniors Cent3r spring rummage and plant sale is the weekend of May 5-7

Membership/Attendance

- Thomas Smith, Jeanne Collins and Joe Fowler were excused from the meeting.

Meeting Adjourned at 8:00 p.m.

- If anyone would like to come to the office to listen to the recorded version of the minutes, please call 503-588-5169 to schedule a time.