

Attention Property Owner: A land use proposal has been submitted for property near where you live or near property you own elsewhere. State law requires that the county notify property owners within a certain distance from this property. The proposal and address of the property is described in the "Application" section below. The decision in this case does not directly affect the zoning or use of your property. If you object to the decision, refer to the "Appeal" section. If you have questions, contact the staff person listed at the end of this report.

**NOTICE OF DECISION
PARTITION CASE NO. 22-016**

APPLICATION: Application of Carol L. Wurdinger, under approvals granted by ORS 197.352 (Measure 37/49) State Final Order #E129909, to partition a 52.48-acre parcel into three parcels containing 48.48 acres, 2.00 acres, and 2.00 acres each in an EFU (Exclusive Farm Use) zone located at 9349 Crosby Rd NE, Woodburn. (T5S, R2W, Section 01, Tax Lot 100).

DECISION: The Planning Director for Marion County has **APPROVED** the above-described Partition application subject to certain conditions.

EXPIRATION DATE: This approval is valid only when the final partition plat is recorded by **February 11, 2025**. The effective period may be extended for an additional year subject to approval of an extension (form available from the Planning Division). **Additional extensions may not be granted if the regulations under which this decision was granted have changed since the original approval.**

WARNING: A decision approving the proposed division is for land use purposes only. Due to septic, well, and drain field replacement areas, these parcels may not be able to support a dwelling. To be sure the subject property can accommodate the proposal the applicant should contact the Building Inspection Division, (503) 588-5147.

This decision does not include approval of a building permit.

CONDITIONS: The following conditions must be met before a building permit can be obtained or the approved use established:

1. Prior issuance of building permits the applicant shall sign and submit a Farm/Forest Declaratory Statement to the Planning Division. This statement shall be recorded by the applicant with the Marion County Clerk after it has been reviewed and signed by the Planning Director.
2. The resulting parcels shall significantly conform to the site plan submitted with the proposal. Minor variations are permitted upon review and approval by the Planning Director; however, the small lot(s) shall be a maximum two acres in size.
3. Parcels ten acres and less must be surveyed.
4. Per ORS 92.050, plat must be submitted for review.
5. A current or updated title report must be submitted at the time of review. Title reports shall be no more than 15 days old at the time of approval of the plat by the Surveyor's Office, which may require additional updated reports.
6. The proposed lot at the existing homesite will require a record review with a site plan showing existing conditions and a designated repair area large enough for a replacement system when necessary. The proposed undeveloped lot(s) will require a site evaluation approval.
7. If a proposed 2-acre buildable parcel is situated off the northern segment of CR 505, then prior to plat approval notarize a Road Maintenance Agreement to be concurrently recorded with the plat acknowledging that said public right-of-way segment is a Local Access Road not maintained by Marion County.

8. **The parcels shall be addressed as shown on the marked site plan and are as follows:**

17491 Ralph Lane NE (northern parcel – 2 acres)
17452 Ralph Lane NE (southern parcel – 2 acres)

ADDITIONAL CONDITIONS: Once the approved use is established the following conditions must be continually satisfied:

9. No alteration of property lines shall be permitted without first obtaining approval from the Planning Director.

OTHER PERMITS, FEES, AND RESTRICTIONS: This approval does not remove or affect covenants or restrictions imposed on the subject property by deed or other instrument. The proposed use may require permits and/or fees from other local, State or Federal agencies. This decision does not take the place of, or relieve the responsibility for, obtaining other permits or satisfying any restrictions or conditions. It is recommended that agencies mentioned in Finding #6 below be contacted to identify restrictions or necessary permits. The applicant is advised of the following:

10. Prior to recording the plat all taxes due must be paid to the Marion County Tax Department (contact the Marion County Tax Department at 503-588-5215 for verification of payments).
11. The applicants should contact the Woodburn Fire District to obtain a copy of the District's Recommended Building Access and Premise Identification regulations and the Marion County Fire Code Applications Guide. Fire District access standards may be more restrictive than County standards.
12. The applicants should contact Marion County Land Development and Engineering (503-584-7714) for additional Engineering Requirements and Advisories, listed in Finding #6 below, that may be required.

APPEAL PROCEDURE: The Marion Zone Code provides that certain applications be considered first by the County Planning Director. If there is any doubt that the application conforms with adopted land use policies and regulations the Director must condition or deny the application. Anyone who disagrees with the Director's decision may request that the application be considered by a Marion County hearings officer after a public hearing. The applicant may also request reconsideration (one time only and a fee of \$200) on the basis of new information subject to signing an extension of the 150-day time limit for review of zoning applications.

A public hearing is held on appeals subject to the appellant paying a \$250.00 fee. Requests for reconsideration, or consideration by a hearings officer, must be in writing (form available from the Planning Division) and received, together with the appeal fee, in the Marion County Planning Division, 5155 Silverton Rd. NE, Salem by 5:00 p.m. on

February 13, 2023. If you have questions about this decision, contact the Planning Division at (503) 588-5038 or at the office. This decision is effective **February 14, 2023,** unless further consideration is requested.

FINDINGS AND CONCLUSIONS: Findings and conclusions on which the decision was based are noted below.

1. The subject property is designated Primary Agriculture in the Marion County Comprehensive Plan and correspondingly zoned EFU (Exclusive Farm Use). The intent of both designation and zone is to promote and protect commercial agricultural operations.
2. The subject parcel is developed. It contains one dwelling and seven accessory buildings of varying sizes. Additionally, the parcel has been the subject of four separate land use case since 1987 which were Lot Line Adjustment 87-012, Administrative Review 07-011 in 2007, and Zone Change/Comprehensive Plan Change 09-012 in 2009. The two most recent land use case, Zone Change/Comprehensive Plan Change 09-012 and Administrative Review 07-011, were denied, however, Lot Line Adjustment 87-012 was approved. A deed from August 27, 1987, recorded the lot line adjustment (Reel: 0571; Page: 0177). Therefore, this parcel is legal regarding land use decisions.
3. Adjacent properties in all directions are zoned EFU (Exclusive Farm Use) and in a mix of small to large scale commercial farm use.

4. The Soil Survey for Marion County, Oregon indicates that 100% of the property's soils are considered High Value.
5. Under provisions in ORS 195.300 to ORS 195.336 (Measure 49) the State of Oregon issued Final Order and Home Site Authorization E133761 for the subject property. In Section III the order concludes:

“Based on analysis above, the claimant qualifies for up to three home sites. However, the number of lots, parcels or dwellings that a claimant may establish pursuant to a home site authorization is reduced by the number of lots, parcels or dwellings currently in existence on the Measure 37 claim property and any contiguous property under the same ownership according to the methodology stated in Section 6(2)(b) and 6(3) of Measure 49.

Based on the documentation provided by the claimant, and information from Marion County, the Measure 37 claim property includes one lot or parcel and one dwelling. There is no contiguous property under the same ownership. Therefore, the three home site approvals the claimants qualify for under Section 6 of Measure 49 will authorize the claimants to establish up to two additional lots or parcels and two additional dwellings on the Measure 37 claim property”

6. The applicant proposes to implement the Measure 49 order by partitioning a 52.48-acre property into two 2-acre parcels and one remainder parcel of 48.48 acres.
7. Below are comments from various agencies regarding this land use case:

Public Works Land Development and Engineering Permits (LDEP) commented:

ENGINEERING CONDITION

Condition A – If a proposed 2-acre buildable parcel is situated off the northern segment of CR 505, then prior to plat approval notarize a Road Maintenance Agreement to be concurrently recorded with the plat acknowledging that said public right-of-way segment is a Local Access Road not maintained by Marion County.

Marion County Septic Division commented:

The proposed lot at the existing homesite will require a record review with a site plan showing existing conditions and a designated repair area large enough for a replacement system when necessary. The proposed undeveloped lot(s) will require a site evaluation approval.

Marion County Building Inspection commented:

Permits are required for any future development and/or utilities on private property.

Marion County Surveyor's Office commented:

Per ORS 92.055 – Parcels over 10 acres can be un-surveyed.

Parcels ten acres and less must be surveyed.

Per ORS 92.050, plat must be submitted for review.

Checking fee and recording fees required.

A current or updated title report must be submitted at the time of review. Title reports shall be no more than 15 days old at the time of approval of the plat by the Surveyor's Office, which may require additional updated reports.

Woodburn Fire District commented:

Based on submittal and minimal information on lot changes, we have no comments at this time but may, after understanding of what developments may occur on each requested lot changes.

All other contacted agencies either failed to comment or stated no objection to the proposal.

8. Under provisions in order E129909, Section IV Home Site Authorization, the claimant qualifies for two additional home site approvals, subject to the following terms:

A. *Each dwelling must be on a separate lot or parcel, and must be contained within the property on which the claimant is eligible for Measure 49 relief. The establishment of a land division or dwelling based on this home site authorization must comply with all applicable standards governing the siting or development of the land division or dwelling. However, those standards must not be applied in a manner that prohibits the establishment of the land division or dwelling, unless the standards are reasonably necessary to avoid or abate a nuisance, to protect public health or safety, or to carry out federal law.*

As proposed, the two proposed dwellings will each be contained within two new lots created from the 52.48-acre parent parcel on which the claimant is eligible for Measure 49 relief. The criterion is met.

In this case the standards for dwelling placement, partition, and property line adjustments are found in Chapters 17.136 and 17.172 MCC. Those that apply include:

MCC 17.136.100:

(a) *Maximum Height:*

(1) *Dwellings - 35 feet.*

(2) *Farm related structures on farm parcels - none.*

(3) *Non-residential and non-farm structures - 35 feet unless they are in conjunction with conditional uses allowed in Section 136.050, and a greater height is requested and approved as part of the conditional use permit.*

(b) *Minimum Setbacks: Except as required in Section 136.070(a), the following setback requirements shall be implemented for all new structures other than farm-exempt buildings, signs and fences:*

(1) *Rear Yard - A minimum of 20 feet.*

(2) *Side Yard - A minimum of 20 feet, except for lots or parcels of one-half acre or smaller created prior to January 1, 1994, in which case the side yard setback shall be five (5) feet.*

(3) *Front Yard - A minimum of 20 feet. When by ordinance a greater setback or a front yard of greater depth is required than specified in this section, then such greater setback line or front yard depth shall apply (See Section 112).*

(c) *Declaratory Statement. For all dwellings, and other uses deemed appropriate, the property owner shall be required to sign and allow the entering of a farm/forest declaratory statement into the chain of the lot(s) or parcel(s).*

The provision of this declaratory statement can be made a condition of any approval. The applicant will be required to comply with the height and setback standards when applying for building permits with the Marion County Building Division. These criteria are met.

MCC 17.172.360 LOT SIZE All lots approved under this chapter shall have sufficient area to be consistent with the intent of the Comprehensive Plan and to provide adequate area for the intended structures and uses, all setbacks, access and spacing required for water supply and waste water disposal. Lots to be served by public or privately owned sewage collection and disposal system must meet the requirements and have approval of the Oregon State Department of Environmental Quality before being recorded or sold. State regulations, soil types, drainage, terrain, and location may be included as part of the criteria used by the State or county in determining appropriate lot sizes for lots using subsurface disposal of sewage. Lot size and dimension shall be as prescribed in the corresponding zone.

The subject parcel is located on high-value farmland. Therefore, the home site authorization does not allow new lots or parcels to exceed two acres, although the existing or remnant lots or parcels may exceed two acres. The applicant has stated that the two new parcels will be two acres each, while the remaining parcel will be 48.48 acres. This criterion is met.

MCC 17.172.400 SEWAGE DISPOSAL. All lots or parcels shall be served by an authorized sewage disposal system. Subsurface sewage disposal for individual parcels shall meet the requirements of the Department of Environmental Quality (DEQ) and the Marion County Building Inspection Division. Those subsurface sewage systems that are used by a community, sanitary district, industry, or incorporated area must be authorized by the Department of Environmental Quality (DEQ) via the Marion County Building Inspection Division. Installation and maintenance shall be in accordance with the Department of Environmental Quality's regulations and requirements. The Commission, Director, or Hearings Office may require connection to an existing sewage collection and treatment system regardless of lot suitability for subsurface disposal if the Commission, Director, or Hearings Officer deems it necessary and provided the connection is available.

The lots are of sufficient size and shape to meet setback requirements and a condition of approval will require that septic approvals be obtained prior to the survey being filed and/or the plat being recorded. The criterion is met.

MCC 17.172.420 WATER SUPPLY. All lots or parcels shall be served by an authorized public or private water supply system or individual private wells.

- (a) Public or Private Systems: Public or private systems shall meet the requirements of the Oregon State Health Division with reference to chemical and bacteriological quality. In addition, such systems must meet the quantity, storage, and distribution system requirements of the State Health Division and the Marion County Department of Public Works.*
- (b) Individual Private Wells: Individual private wells must meet the construction requirements of the Oregon State Water Resources Department and be located in accordance with requirements of the State Health Division in relation to public or private sewage disposal systems. The bacteriological quality of this water may be determined through the Marion County Health Department. Upon receiving the recommendations from the State Health Division or Marion County Health Department, the Hearings Officer or Commission may require the use of an engineered public or private water system in any proposed subdivision. Other criteria to be considered in making this determination are the recommendations contained in the Marion County Water Quality Management Plan, Marion County Comprehensive Plan, and Chapter 181 of the Marion County Rural Zoning Ordinance.*

For the two home sites, water will be provided by a private well. The property is not located in a SGO (Sensitive Groundwater Overlay) zone and therefore the standards in Chapter 181 do not apply. The criterion is met.

MCC 17.172.560 ACCESS STANDARDS All lots must have a minimum of 20 feet of frontage on a public right-of-way, or, when an access easement is proposed to serve one or more lots in any partitioning, the location and improvement of the roadway access shall conform to the following standards which are necessary for adequate access for emergency vehicles. Evidence that the access has been improved to these standards shall be provided prior to the issuance of building permits on the parcels served by the access easement.

- (a) Have a minimum easement width of 20 feet;*
- (b) Have a maximum grade of 12%;*
- (c) Be improved with an all-weather surface with a minimum width of 12 feet;*
- (d) Provide adequate sight-distance at intersections with public roadways;*
- (e) Be provided with a road name sign at the public roadway as an identification for emergency vehicles in accordance with the Marion County Address and Street Name Ordinance.*

The applicants are proposing to use an existing access easement to serve the new parcels. The requirements in Chapter 172.56 can be made a condition of any approval. It should be noted that the easement must also meet

local Fire District Standards. Under the provisions in the Marion County Address and Street Name Ordinance, the easement must be named and all properties accessing the easement must be addressed from the roadway. The name must be shown on the plat. Prior to the recording of the plat, a work order for the street sign installation, with appropriate fee, must be submitted to Marion County Department of Public Works. The criterion is met.

B. This home site authorization will not authorize the establishment of a land division or dwelling in violation of a land use regulation described in ORS 195.305(3) or in violation of any other law that is not a land use regulation as defined by ORS 195.300(14).

This proposal creates two new parcels. It does not violate ORS 195.305(3) or any other local, state, or federal law. The criterion is met.

C. The number of lots, parcels or dwellings a claimant may establish under this home site authorization is reduced by the number of lot, parcels and dwellings currently in existence on the Measure 37 claim property and contiguous property in the same ownership, regardless of whether evidence of their existence has been provided to the department. If lots, parcels or dwellings currently exist on the Measure 37 claim property or on contiguous property under the same ownership and the lots, parcels or dwellings have not been disclosed to the department, then the number of additional lots, parcels or dwellings a claimant may establish pursuant to this home site authorization must be reduced according to the methodology stated in Section 6(2)(b) and 6(3) of Measure 49.

Under E129909, the claimant is entitled to two additional home sites. The Measure 37 claim property currently contains one dwelling and is one legal parcel. The applicant does own a contiguous parcel. Under the proposal, the existing property will be divided into three total parcels. Two 2-acre parcels will be created with one remainder parcel of 48.48 acres. A new dwelling will be placed on each of the two 2-acre parcels. This criterion is met.

D. Temporary dwellings are not considered in determining the number of existing dwellings currently on the property. The claimant may choose to convert any temporary dwelling currently located on the property on which the claimant is eligible for Measure 49 relief to an authorized home site pursuant to a home site approval. Otherwise, any temporary dwelling is subject to the terms of the local permit requirements under which it was approved, and is subject to removal at the end of the term for which it is allowed.

The property contains no temporary dwellings. The criterion is met.

E. A home site approval only authorizes the establishment of a new lot, parcel or dwelling on the property on which the claimant is eligible for Measure 49 relief. No additional development is authorized on contiguous property for which no Measure 37 claim was filed or on Measure 37 claim property on which the claimant is not eligible for Measure 49 relief. A lot or parcel established pursuant to a home site approval must either be the site of a dwelling that is currently in existence or be the site of a dwelling that may be established pursuant to the home site approval.

The applicant does not own any adjacent parcels. Therefore, this criterion does not apply.

F. The claimant may use a home site approval to convert a lot, parcel or dwelling currently located on the property on which the claimant is eligible for Measure 49 relief to an authorized home site. If the number of lots, parcels, or dwellings existing on the property on which the claimant is eligible for Measure 49 relief exceeds the number of home site approvals the claimant qualifies for under a home site authorization, the claimant may select which existing lots, parcels, or dwellings to convert to authorized home sites; or may reconfigure existing lots, parcels or dwellings so that the number is equivalent to the number of home site approvals.

The claim authorizes a total of two additional home sites and the proposal by the claimant will result in two new home sites. The criterion is met.

- G. *A home site approval does not authorize the establishment of a new dwelling on a lot or parcel that already contains one or more dwellings. The claimant may be required to alter the configuration of the lots or parcels currently in existence on the Measure 37 claim property and contiguous property so that each additional dwelling established on the property on which the claimants are eligible for Measure 49 relief, pursuant to this home site authorization, is sited on a separate lot or parcel.*

One of the three proposed lots has an existing dwelling. The two additional lots will be developed with dwellings. This will be a condition of approval. The criterion is met.

- H. *If the claimant transferred his ownership interest in the Measure 37 claim property prior to the date of this order, this order is rendered invalid and authorizes no home site approvals. Provided this order is valid when issued, a home site approval authorized under this order runs with the property and transfers with the property. A home site approval will not expire, except that if a claimant who received this home site authorization later conveys the property to a party other than the claimant's spouse or the trustee of a revocable trust in which the claimant is the settlor, the subsequent owner of the property must establish the authorized lots, parcels and dwellings within 10 years of the conveyance. A lot or parcel lawfully created based on this home site authorization will remain a discrete lot or parcel, unless the lot or parcel lines are vacated or the lot or parcel is further divided, as provided by law. A dwelling lawfully created based on a home site approval is a permitted use.*

The property ownership was transferred on July 31, 2019. The ownership was transferred from the original claimant of this claim, Arlene D. Wurdinger, to her daughter, Carol L. Wurdinger. Therefore, the applicant, Carol L. Wurdinger, has a total of 10 years from July 31, 2019, to establish the authorized lots, parcels, and dwellings with the expiration date being July 31, 2029. This criterion is met.

- I. *Because the property is located in an exclusive farm use zone, the home site authorization does not authorize new lots or parcels that exceed five acres. However, existing lots or parcels may exceed five acres. Before beginning construction, the owner must comply with the requirements of ORS 215.293. Further, the home site authorization will not authorize new lots or parcels that exceed two acres if the new lots or parcels are located on high-value farmland, on high-value forestland or on land within a ground water restricted area. However, existing lots or parcels may exceed two acres.*

According to the Soil Survey for Marion County, the property is comprised of 100% High-Value Farm Soils. The applicant is proposing to create two additional 2-acre parcels with one remaining parcel consisting of 48.48 acres. As noted above, a condition of approval will be attached requiring the filing of a farm/forest declaratory statement that satisfies ORS 215.293. The criterion is met.

- J. *Because the property is located in an exclusive farm use zone, Measure 49 requires new home sites to be clustered so as to maximize suitability of the remnant lot or parcel for farm or forest use. Further, if an owner of the property is authorized by other home site authorizations to subdivide, partition, or establish dwellings on other Measure 37 claim properties, Measure 49 authorizes the owner to cluster some or all of the authorized lot, parcels or dwellings that would otherwise be located on land in an exclusive farm use zone, a forest zone or a mixed farm and forest zone on a single Measure 37 claim property that is zoned residential use or is located in an exclusive farm use zone, a forest zone or a mixed farm and forest zone but is less suitable for farm or forest use than the other Measure 37 claim properties.*

The subject parcel will be partitioned into three separate lots. Two lots will be 2 acres in size while the remaining lot will contain the existing dwelling and be 48.48 acres in size. The applicant is proposing to place the newly created parcels along the existing easement. Specifically, they would be located along the easement approximately on the western edge of the property in the middle and in the northern part of the parcel (see site plan). Because the newly created partitions would be placed along the existing easement, it would limit their impact on farm use on the subject parcel, which is the intent of clustering. Therefore, the criterion is met.

- K. *To the extent that any law, order, deed, agreement or other legally enforceable public or private requirement provides that the subject property may not be used without a permit, license or other form of*

authorization or consent, this home site authorization will not authorize the use of the property unless the claimant first obtains that permit, license or other form of authorization or consent. Such requirements may include, but are not limited to: a building permit, a land use decision, a permit as defined in ORS215.402 or 227.160, other permits or authorizations from local, state, or federal agencies, and restrictions on the use of the subject property imposed by private parties.

There are no public or private easements, conditions or restrictions applying to the subject property that would prohibit or otherwise restrict this proposal. Conditions of approval will require the property owner to obtain all necessary permits and approvals prior to implementing this order. The criterion is met.

9. Based on the above findings, the applicant's proposal does not meet the terms in Final Order and Home Site Authorization E129909 approved under provisions in ORS 195.300 to ORS 195.336 (Measure 49) that the State of Oregon issued for the subject property. The request is, therefore, **APPROVED** subject to conditions.

Brandon Reich
Planning Director/Zoning Administrator

Date: January 27, 2023

If you have any questions regarding this decision contact Jared Bradford at (503) 566-4173.

Notice to Mortgagee, Lienholder, Vendor or Seller: ORS Chapter 215 requires that if you receive this Notice, it must promptly be forwarded to the purchaser.