

MARION COUNTY PUBLIC SAFETY COORDINATING COUNCIL
MINUTES

March 14, 2017 4:00 PM
Commissioners' Board Room
555 Court St. NE, Salem, OR

MCPSCC: Walt Beglau, Mark Caillier, Bob Charpentier, Kim Doster, Jayne Downing, Faye Fagel, Jim Ferraris, Don Frederickson, Courtland Geyer, Tamra Goettsch, Jessica Kampfe, Garland King, Levi Herrera-Lopez, Greg Leo, Rick Lewis, Pete McCallum, Ed McKenney, Jerry Moore, Diane Morse, Jason Myers, Tracy Prall, Jeff Puterbaugh, John Teague, John Van Dreal and Hitesh Parekh (recorder).

GUESTS: Commissioner Kevin Cameron, Marion County; Councilor Robert Carney, Woodburn; Paige Clarkson, Marion County District Attorney's Office; Alison Kelly, Liberty House; Jolene Kelley, Marion County; Jim Kramer, Oregon Youth Authority; Tim Murphy, Bridgeway Recovery Services.

1. ADMINISTRATIVE

- Welcome and introductions:
 - Welcome to newly appointed council member Pastor Garland King.
- Announcements & upcoming events:
 - February 23 legislative briefing had a great turnout.
 - Key legislators attended.
 - County able to make key points about justice reinvestment and community corrections.
 - Meeting face to face with legislators makes a difference.
- Ratify chair's appointment of new steering committee members (Action)
MOTION: Jerry Moore moved to ratify the appointment of Ed McKenney and Greg Leo to the Marion County Public Safety Coordinating Council Steering Committee. Seconded by Jason Myers; motion carried. A voice vote was unanimous.
- Approve February 14, 2017 minutes (Action)
MOTION: Jerry Moore moved to approve the February 14, 2017 meeting minutes. Seconded by Jim Ferraris; motion carried. A voice vote was unanimous.

2. JUVENILE CRIME PREVENTION PLAN (DISCUSSION/ACTION)

Marion County Juvenile Department Director Faye Fagel presented this item ([see plan](#)).

Summary of presentation:

- As per ORS 417.855, all counties in Oregon must develop a local high-risk juvenile crime prevention plan.
- The board of county commissioners designated the Marion County Juvenile Department to serve as the lead planning organization to develop plan.
- Juvenile department met with education, public health, court system, city/municipal representatives, as well as local alcohol and drug and mental health planning

committees, and members of the Marion County Public Safety Coordinating Council on February 22 to discuss and finalize the county's juvenile crime prevention plan.

- Plan must meet the needs of a targeted population of youth who have more than one of the following risk factors:
 - A. Antisocial behavior;
 - B. Poor family functioning or poor family support;
 - C. Failure in school;
 - D. Substance abuse problems;
 - E. Negative peer association; and
 - F. Youth, clearly demonstrating at-risk behaviors that have come to the attention of government or community agencies, school or law enforcement and will lead to imminent or increased involvement in the juvenile justice system.
- Oregon Youth Development Council develops the planning guidelines and requires the Marion County Public Safety Coordinating Council recommend the plan to the Marion County Board of Commissioners for approval.
- Marion County will receive approximately \$415,000 for the biennium, although the Governor's recommended budget has proposed a 17% budget cut.
- Funds support the Juvenile Department's Family Support Program.
- Family Support Program (FSP)
FSP targets youth 9-13 years old with no prior involvement in the juvenile justice system.
 - Referrals come to the department from law enforcement, schools, and families.
 - FSP is delivered by two family support specialists, one of whom is bilingual and bicultural.
 - Program receives approximately 100 referrals per biennium.
 - After nine months, program measures outcomes by changes in risk and protective factors, program completion, recidivism and not committing a first crime.
 - Profile of youth in program:
 - 73% are not attached to school and 69% are failing;
 - 73% have anti-social thinking attitudes, values and beliefs; and
 - 28% have substance abuse issues that began at age 13 or earlier.
 - County will do a risk assessment on youth in the program to:
 - Measure criminogenic risk factors and determine if youth is "low", "medium" or at "high-risk" of involvement in future criminal behavior.
 - If youth scores medium or high, department will engage with them.
 - Juvenile Department uses Family Check-Up to create case plans and develop long and short terms goals with families.

Summary of Discussion:

- The FSP is an excellent venue for intervention-resistant kids.
- Juvenile Crime Prevention Program has been funded by the state since 1999, but has shrunk as revenues have decreased.
- Program is unique in that it is evaluated each biennium by a third party.

- Between 2008 to 2016, crime decreased nationally and total referrals to the Juvenile Department also decreased.
 - This may be due to recidivism rates decreasing as a result of enrolling youth and families in the FSP.
 - School districts are also careful about whom they refer to the Juvenile Department.
 - Families may not participate for the full nine months of the program, but even minimum participation results in a positive outcome.
- A 17% funding cut translates to approximately \$70,000 for the biennium, which may mean losing part of the staff for the FSP program.

MOTION: Jayne Downing moved to accept the 2017-19 Marion County Juvenile Crime Prevention Plan and recommend it to the Board of Commissioners for approval. Seconded by Ed McKenney; motion carried. A voice vote was unanimous.

3. DEMONSTRATIONS AND TRAFFIC (DISCUSSION)

Council member Ed McKenney requested clarification on law enforcement protocols with protestors marching/demonstrating in Marion County. Salem Police Chief Jerry Moore and Oregon State Police Lt. Bob Charpentier presented this item.

Summary of presentation:

- Oregon State Police (OSP) is in charge of demonstrations/marches taking place at the state capitol while the City of Salem is responsible for city streets.
- OSP receives numerous requests for marches, demonstrations and parades on the State Capitol and works cohesively with the Salem Police Department to police these.
- Law enforcement tries to meet with groups before the event, whenever possible.
 - If group has a permit, parameters of the permit are explained.
 - Many times groups won't have permits to march, but cooperate with law enforcement requests to stay on the pavement.
 - Some groups even provide their own security.
- If the group has no permit but becomes large and needs a traffic lane, the Salem Police Department will accommodate it.
- Salem Police Department prohibits demonstrators from blocking the bridge and city streets.
- Protestors in Salem are not as volatile as those in Portland and Eugene.

4. LAW ENFORCEMENT ASSISTED DIVERSION WORKGROUP UPDATE (INFORMATION/DISCUSSION)

Paige Clarkson, Deputy District Attorney, Marion County District Attorney's Office presented this item.

Summary of presentation:

- Ms. Clarkson co-chairs the Law Enforcement Assisted Diversion (LEAD) workgroup in Marion County with Commissioner Janet Carlson.
- Workgroup is designing the LEAD program for Marion County.

- Workgroup includes representatives from the City of Salem Police Department, Marion County Sheriff's Office, Marion County Sheriff's Office Parole and Probation Division, Salem Health Emergency Services, Falck ambulance services, Marion County Health Department Behavioral Health Division, and City of Salem Municipal Court.
- LEAD is a pre-booking diversion program developed to address low-level drug and other quality of life crimes.
- Program originates from Seattle.
- Addresses chronic, treatment-resistant offenders who may be mentally ill or have substance abuse issues.
- Requires community involvement, program management, and funding.
- Coordination between patrol officer on the street, sheriff's deputies, and case managers.
- Customizable to the community.
- Diverts people from the criminal justice process by getting them into treatment.
- LEAD "qualifying" individuals are:
 - Well known to law enforcement.
 - Commit quality of life crimes, such as trespass, public littering, and storefront slumbering.
 - Not committing violent property or person-to-person crimes.
 - Generally found to be in possession of controlled substances.
 - Not responsible enough to be referred to treatment and can't keep appointments.
- Law enforcement will offer individual an immediate bed and treatment in lieu of being arrested and going to jail.
- Program built on trust between District Attorney's Office and law enforcement officers.
- If the District Attorney's Office agrees that individual is LEAD identified, it will not file a criminal case, but must see progress from rehabilitative services individual receives.
- Program relies on navigators or social workers available 24/7 to go out and meet clients, even if individual is under a bridge and needs to be placed into a shelter immediately.
- In Marion County want to focus LEAD on the downtown Salem and Lancaster Drive areas.
- Workgroup currently applying for a grant that includes planning and implementation of the LEAD program in Marion County.

5. CASA PRESENTATION (INFORMATION/DISCUSSION)

CASA presentation rescheduled as presenter was unable to attend meeting.

6. EMERGING ISSUES/OTHER BUSINESS

Representative Rick Lewis mentioned he has been appointed to the:

- House Committee on Economic Development and Trade;
- Joint Committee on Ways and Means Subcommittee on Natural Resources; and
- House Committee on Veterans and Emergency Preparedness.

- Co-sponsoring four bills to reinstate funding for veterans including some pilot projects.

ADJOURNED 5:20 p.m.