

**MARION COUNTY PUBLIC SAFETY COORDINATING COUNCIL  
MINUTES**

**July 11, 2017 4:00 PM  
Commissioners' Board Room  
555 Court St. NE, Salem, OR**

**MCPSCC:** Cindy Becker, Walt Beglau, Mark Caillier, Janet Carlson, Kim Doster, Jayne Downing, Faye Fagel, Don Frederickson, Courtland Geyer, Tamra Goettsch, Garland King, Greg Leo, Pete McCallum, Todd McCann, Ed McKenney, Cary Moller, Jerry Moore, Diane Morse, Jason Myers, Jeff Puterbaugh, Mike Runyon, and Hitesh Parekh (recorder).

**GUESTS:** Patrice Altenhofen, Jan Calvin, Robert Carney, Roland Herrera, Julie Huckestein, Alison Kelley, Jolene Kelley, Jeanine Knight, Ashley Marshall, Tim Murphy, Kim Wallis, and Jeff Wood.

**1. ADMINISTRATIVE (INFORMATION/ACTION)**

Welcome and Introductions

Commissioner Carlson welcomed council members to the meeting. Introductions were made around the table.

- Newly nominated members Mayor Kim Wallis and Councilor Roland Herrera will be officially appointed to the MCPSCC on July 12 by the Marion County Board of Commissioners.

Announcements and Upcoming Events

- Center for Hope and Safety will hold an open house on July 13, 2017.
- Liberty House will hold a Champions for Children's luncheon on September 28, 2017.

State Legislative Update

- **Senate Bill (SB) 505** passed. Beginning July 1, 2019 all counties must record grand jury proceedings.
- **House Bill (HB) 3078** passed. Bill establishes the Family Sentencing Alternative Pilot Program, a short-term transitional leave program of 120 days prior to the inmate's discharge date. Reduces presumptive sentences and eliminates mandatory sentences for certain property crimes.
- **HB 2355** (racial profiling bill) passed. Requires law enforcement agencies to collect data on age, race, ethnicity and sex of a person contacted during a traffic or pedestrian stop.
  - Oregon Department of Public Safety Standards and Training will receive funding for training around racial profiling and biased policing.
  - Bill will charge people caught with user-level amounts of drugs with misdemeanors instead of felonies, replacing jail time with mandatory treatment.
- **SB 846** (shackling of juveniles bill) will not impact Marion County since the county has complied with the bill provisions for at least a year.
- **SB 82** passed. Bill prohibits the Oregon Youth Authority from using isolation as a punishment.
- **HB 3067** passed. Proposes a CourtCare program in the Marion and Polk County courthouses.
  - Marion County Circuit Court hopes to open CourtCare in September of this year.
- Counties will receive slightly more funding for community corrections than anticipated.
- Justice Reinvestment Initiative funding for states came in at "current service level" at approximately \$42 million without cuts.
- An additional \$7 million will also be granted to counties in supplemental Justice Reinvestment Initiative funds.

#### Summary of Discussion:

- Coordinated care organizations did not get cut. A variety of taxes were self-imposed on hospitals and coordinated care organizations to fund the state budget deficit.
  - There are some legislators who are trying to get these taxes overturned through a ballot measure. If successful, several thousand people in Oregon may find themselves removed from the Oregon Health Plan.
- Transportation package will benefit Marion County.
  - Counties and cities will receive additional transportation funding.
  - Phase I planning for environmental preliminary design work at the Donald/Aurora Interchange reconstruction has been fully funded.

#### Approve June 13, 2017 Meeting Minutes

**MOTION:** Faye Fagel moved to approve the June 13 MCPSCC meeting minutes. Seconded by Jayne Downing. Motion carried. A voice vote was unanimous.

#### Other

Certificate of appreciation was provided to Juvenile Department Director Faye Fagel who will be retiring at the end of the month.

## **2. 2017-19 JUSTICE REINVESTMENT INITIATIVE GRANT APPLICATION (DISCUSSION/ACTION)**

Commissioner Carlson, Commander Jeff Wood and Jan Calvin presented this item.

Summary of presentation:

#### 2017-19 Grant Application Overview

- The council Steering Committee met on June 27 to review the 2013-15 programs funded by Justice Reinvestment Initiative (JRI) funds and develop funding recommendations for the 2017-19 programs.
- The [“Justice Reinvestment Initiative 2015-17 Portfolio of Performance and 2017-19 Recommendations”](#) is a summary of the information the Steering Committee reviewed, along with discussions and funding recommendations.
- Spreadsheets showing the details of the proposed expenditures for the first and second year of the 2017-19 biennium, along with a summary total spreadsheet, have also been developed ([click here](#)).
- The total award in 2017-19 was estimated at \$3,956,400 for Marion County.
  - This is the amount the Steering Committee based their funding recommendations on.
  - Steering Committee recommended funding eight programs totaling \$3,442,068 for the biennium.
  - 10% of the funds or \$395,640 must be used for victim services, and 3% or \$118,692 must be used for program evaluations or remitted back to the CJC.
  - The estimated allocation was not enough to fully fund all 2015-17 JRI programs.
- Based on information received after the Steering Committee met, the actual allocation is \$3,754,893, a reduction of approximately \$175,000 from the estimated grant fund amount.
- The Sheriff’s Office will learn in the next few days what Marion County’s final amount of Community Corrections baseline funds are for the 2017-19 biennium.

Commander Wood provided a history of the JRI grant funds.

- House Bill 3194 (2013) created a Justice Reinvestment policy for Oregon designed to reduce costs and avoid new prison construction by reducing offender recidivism and diverting new offenders from state prisons.
- Marion County had one of the highest prison bed usage rates in Oregon at this time.
- In 2015-17, Marion County received \$3.5 million in justice reinvestment funding.

- Today, partly due to these JRI funds, Marion County has dramatically reduced the number of felons in designated crimes being sent to state prison.

#### Justice Reinvestment Initiative 2015-17 Portfolio of Performance and 2017-19 Recommendations

- Commissioner Carlson and Jan Calvin presented the *Justice Reinvestment Initiative 2015-17 Portfolio of Performance and 2017-19 Recommendations* issue brief information.
- Issue brief provides an overview of the 2015-17 JRI plan program budgets, target number of clients, 2015-17 unspent funds and the 2017-19 proposed allocations made by the steering committee.
- Most of the programs focus on medium to high-risk clients, as supported by criminal justice research.
- For each program there is:
  - A description of the target population;
  - A description of the program;
  - What the 2015-17 grant funds were spent on;
  - The data reported to the Criminal Justice Commission;
  - An analysis or explanatory notes of how the program fared; and
  - A recommendation by the Steering Committee whether to continue funding the program in 2017-19.

#### Summary of discussion:

##### Adult Drug Court

- 2015-17 funding of \$40,000 was for drug/urinalysis tests.
- Recommendation for 2017-19 is to target these funds across the specialty courts and not just drug court.
- Population is moving towards high-risk adults, but still contains a lot of low-risk clients than some of the other programs funded by JRI grant funds.
  - Knowing this, we should apply this as screening criteria for those clients being selected for drug court.
- Circuit court has been unable to fund coordinators to properly manage the specialty courts.
  - These positions have only now been funded, and then only by taking funds away from other services offered by the court such as drug treatment.
  - The veterans court has only sufficient funding for another year.
- As per Parameter 4 of the council's criteria, Marion County will explore alternative funding options for the specialty courts.

##### Family Support Program

- Family Building Blocks, a non-profit entity, provides services for this program.
  - Enrollment for the Family Support Program has been low, and the risk level of participants has generally not been "high" or "medium" risk.
  - Recommend that funding of \$12,267 in unspent fund be approved for this program which will allow services to continue into December 2017.

##### Link Up

- County's only dual diagnosis program for mental illness and substance abuse.
- Bridgeway Recovery Services is the service provider.
- Question was asked about mental health services in schools. There are no screenings for mental health illnesses in schools, since communities disagree as to if this is a good or bad thing to do.
  - Special education departments have screenings if a child is referred.
  - Cannot test everyone universally.

- Focus is on prevention. Marion County Health Department Public Health Division has drug prevention efforts for children and youth.

#### SB 416 Prison Diversion

- SB 416 services have had, perhaps, the greatest impact on Marion County's improvement in meeting prison diversion targets.
  - The graduation percentages for this program are excellent.
  - There are no other treatment programs at the county jail, except for this one.
  - Very important subset of the criminal population.
  - Targeting this population for treatment early mitigates the possibility that they will become career criminals.
  - Of 60 clients supervised through this program, only two returned to prison and 58 remained safely in the community.
  - The program has been evaluated using the Corrections Program Checklist and was rated "very high" in adherence to evidence-based practices.

#### Substance Abuse Treatment

- County contracts with Bridgeway Recovery Services to provide substance abuse treatment.
  - Bridgeway is able to treat a high number of clients with substance use disorders through leveraged funding.
  - To offset the budget reduction of approximately \$175,000 in 2017-19 JRI grant funds, recommended that a portion of the Substance Abuse Treatment budget not be funded by JRI funds but through Community Corrections (180) baseline funds.
    - Not cutting program but shifting the funding source as county anticipates a higher amount in community corrections baseline funding for 2017-19.

#### Transitional Housing

- Alternatives to Incarceration Program funding stream from community corrections funding has been discontinued, which supported housing in the past.
  - Inmates behaving well in the state penitentiary are allowed to complete a treatment program and complete up to 90 days of their remaining sentence in the community.
  - County then submits housing reimbursements of approximately \$100,000 per year to the program.
  - This funding has been eliminated by the legislature.
  - This is a critical program and the county will need to find a way to fund it in the next year or two.
  - These are individuals who have come out of incarceration and need somewhere to go.
  - Marion County Housing Authority will provide housing vouchers to supplement, and not replace, beds.

#### Victim Assistance

- 10% of the grant amount must be awarded to a local non-profit providing victim services.
- In 2015-17, \$353,408 was shared evenly between the Center for Hope and Safety and Liberty House.
  - There is a large amount of unspent funds for victim services going into the 2017-19 biennium, as the 2015-17 contracts began late.
    - Besides the 10% mandatory requirement for victim services, Marion County provided another \$100,000 for victim services.
    - Liberty House used these funds to hire a mental health program manager and three mental health therapists.

- Center for Hope and Safety used these funds to hire a bilingual children's advocate, court advocate, and an intake coordinator.
- 2017-19 funding of \$395,640 will continue to support these positions for both victim services agencies.

#### Randomized Controlled Trials

Steering Committee recommends giving back the 3% or \$118,692 to the CJC for randomized controlled trials.

To balance the Steering Committee recommendations to the actual funds received, Commissioner Carlson proposed that the council adjust the recommendations so that substance abuse treatment is reduced, with the reduction amount funded by Community Corrections (180) baseline funds.

**MOTION:** Tami Goettsch moved to accept the Marion County Public Safety Coordinating Council's Steering Committee's funding recommendations for the 2017-19 JRI grant programs with an adjustment to the substance abuse treatment funding source. Seconded by Faye Fagel. Motion carried. A voice vote was unanimous.

**MOTION:** Greg Leo moved to delegate authority to the Marion County Public Safety Coordinating Steering Committee to balance the budget once the exact funding numbers are known. Seconded by Mark Caillier. Motion carried. A voice vote was unanimous.

**MOTION:** Faye Fagel moved to give 3% of Marion County's total amount of Justice Reinvestment Initiative funds to the Criminal Justice Commission's statewide evaluation budget. Seconded by Jayne Downing. Motion carried. A voice vote was unanimous.

### **3. EMERGING ISSUES/OTHER BUSINESS**

- The August 8 public safety council meeting has been cancelled.
- Tami Goettsch thanked council members for participating in the county fair.
- The People's Church will be holding a recognition event for Cynthia Richardson who is now the Salem-Keizer School District's Director of Student access, Equity and Advancement on July 13.

**ADJOURNED 5:55 PM**