

# MINUTES

## MARION COUNTY PUBLIC SAFETY COORDINATING COUNCIL

June 14, 2016, 4:00 PM  
Commissioners' Board Room  
555 Court St. NE, Salem, OR

**MCPSCC:** Mark Caillier, Janet Carlson, Kim Doster, Jayne Downing, Faye Fagel, Don Frederickson, Tamra Goettsch, Jessica Kampfe, Pete McCallum, Todd McCann, Ed McKenney, Jerry Moore, Diane Morse, Tracy Prall, Jeff Puterbaugh, Bob Royer, John Van Dreal, Lisa Trauernicht (recorder).

**GUESTS:** Undersheriff Troy Clausen; Angie Denning, Oregon Youth Authority; Cyndi Leinassar, Community Action Agency; Greg Leo, citizen; Mayor Rick Lewis, Silverton; Jon Reeves, Community Action Agency; and Commander Jeff Wood, Marion County Sheriff's Office.

### ADMINISTRATIVE ACTION

Commissioner Carlson called the meeting to order at 4:00 p.m.

Recap and Approval of May 10, 2016 meeting minutes

Chief John Teague sent revisions to the minutes via email. Commissioner Carlson distributed the proposed revisions (**Attachment A**) and Faye Fagel affirmed the accuracy of the revisions.

**MOTION:** Don Frederickson moved approval of the revised June 14, 2016 meeting minutes. Seconded by Ed McKenney; motion carried. A voice vote was unanimous.

### Announcements & Upcoming Events

- MacLaren Youth Correctional Facility groundbreaking ceremony will be held Thursday, June 30.
- Criminal Justice Commission (CJC) dashboard on justice reinvestment has been updated to provide unique data for each county.
  - Risk population consistent throughout Oregon.
- Tamra Goettsch announced the heroes' area at the Marion County Fair, July 7-10 and 50<sup>th</sup> anniversary tribute for Vietnam War veterans on Thursday, July 7, 5:00 PM, <http://www.co.marion.or.us/CS/Fair/>.
- Lisa Trauernicht is assuming staff duties for the Marion County Public Safety Coordinating Council. Commissioner Carlson thanked Hitesh Parekh for his work on behalf of the council.
- Silverton, Mt. Angel, Scotts Mills community forum will be on June 23 at Silverton Hospital at 6:00 PM. Commissioner Carlson invited council members to attend.

### ACTION ITEMS

- Proposed bylaws changes
  - Tom Ewing resigned from the council in March.
  - Silverton Mayor Rick Lewis and Greg Leo, Sheriff's Citizen Advisory Council, are interested in joining the council.
  - Three changes include:

- Commander Wood will count as the Sheriff's designee in Sheriff's absence.
- Add "appointed by the Board" in section 4(a)(2)(iv) and (v).
- Change council membership from 27 to 29 members to accommodate Mayor Lewis and Mr. Leo as new members and retain an uneven number of members on the council.
- Make a technical change that minutes will be sent to the council "one week" prior to a council meeting, rather than "five days."

**MOTION:** Ed McKenney moved to approve the changes to the bylaws. Seconded by Kim Doster; motion carried. A voice vote was unanimous.

**MOTION:** Jerry Moore moved to that the council recommend to the commissioners appointing Greg Leo and Rick Lewis to the Public Safety Council. Ed McKenney seconded; motion carried. A voice vote was unanimous.

- Rick Lewis's nomination will be put to the cities for ratification.
- Revised bylaws and recommendation to appoint Greg Leo and Rick Lewis will go to the Board of Commissioners for approval.

### **SHERIFF'S OFFICE MONTHLY DATA REPORTS (DISCUSSION)**

Presented by Commander Jeff Wood and Undersheriff Troy Clausen

- See report Top 15 Law Enforcement Calls for Service (Attachment B).
- Caseload questions are common at community forums.
- Sheriff's Office has 350-360 personnel with a \$60M annual budget and four divisions.
- Hayesville and Four Corners areas of Salem received 90% of the calls to the entire area.
  - Comprises less than half percent of entire square mileage of the county.
- Request for report of assault to be broken out by type of crime, general versus domestic violence, violation of court orders.
- Jail is at capacity: 415 beds authorized and funded.
- Pretrial individuals of lowest risk are assessed and released to open space for higher risk individuals.
- Release in recent high profile home invasion case did not warrant keeping offenders beyond the level of the set bail.
  - Jail was at maximum capacity triggering capacity plan, and individuals were released.
  - Newer sergeants made release based on risk scores and did not realize that the individuals should have been flagged in order to contact the victims.
  - Immediately put a threat assessment and victims' plan in place to make sure the family was aware of the situation.
  - Usually put judicial overrides, public safety overrides or flag high profile cases.
- Commissioner Carlson, Sheriff Myers, Commander Wood, District Attorney Walt Beglau, Undersheriff Troy Clausen, Diane Morse, and Jessica Kampfe recently attended a pre-trial conference in McMinnville and learned about research-based approaches to pre-trial release.
- Data-driven approach to crime assessment, to see trends and areas for working together with parole and probation and mental health to determine best practices.
- Council members recommended:
  - Adding the annual FBI crime statistics report
  - Breaking out Sheriff's Office statistics to reflect domestic violence-related crimes
  - Adding the Marion County Juvenile Department'

- County statistics are also available on the CJC dashboard; will consider linking the dashboard page to the council's webpage.

### **BUDGET UPDATES (INFORMATION/DISCUSSION)**

Postponed until next meeting.

### **INNOVATIVE PUBLIC SAFETY STRATEGIES (INFORMATION/DISCUSSION)**

Presented by Deputy District Attorney Paige Clarkson

- See PowerPoint presentation [Substance Abuse and Criminal Charges](#).
- Background given on criminal charges related to possession of a controlled substance (PCS).
  - Often seen in tandem with other crimes, sometimes related to a mental health crisis or with homelessness.
  - PCS crimes are currently felonies.
  - People with drug addiction and public health conditions are jailed.
  - Prison is not an option for PCS offenders, drug dealers and manufacturers go to prison.
  - Creating addicts by not intervening early on, leading to people becoming drug dealers to support their addiction.
  - Individuals with addictive behaviors that lead to criminal charges face barriers to employment, securing housing, getting a driver's license, and need additional assistance.
- Marion County District Attorney's office filed 862 felony PCS charges in 2015. An additional 555 PCS charges were not filed.
  - First time offenders with no criminal history or individuals with just trace amounts of narcotics not filed.
- Accountability, public safety, livability for the community, proper stewardship over public prosecutorial resources, and rehabilitation are concerns of the District Attorney's office.
- Criminalizing addiction and mental health problems does not work. Deterrence cannot be the goal; it has to be about helping people get better.
- Need to use criminal justice system as a bridge to rehabilitation and treatment not a barrier.
- Phase I: Offering diversionary probations for motivated individuals is a consideration.
- The court could order a dismissal of charges for successful completion of the treatment plan.
  - Maximizing the use of successful treatment courts to assist probationers.
  - Targeting high risk offenders that do greater damage in the community through Public Health using the Criminal Justice System.
  - Early intervention by allowing the DA the discretion of shifting from felony charges to misdemeanor-level charges for new offenders.
- Phase II: How to address chronic offenders. Need funding to push programs forward.
  - Harm Reduction Model: Collaborative effort for chronic, service resistant addicts and offenders.
    - Meeting people where they are.
    - Success is reducing the harm to the individual and the community around them.
    - Requires community involvement, program management, and funding.
  - Law Enforcement Assisted Diversion (LEAD) pioneered in Seattle.
    - Coordination between patrol officer on the street, sheriff's deputies, and case managers.
    - Customizable to the community.

- Officers know the chronic offenders and what their needs are.
  - Coordinated effort between the police officer on the street and the case manager.
- Uses the potential of criminal charges to encourage treatment, housing, and employment, to make people better.
- Diverting people from the criminal justice process by getting them into treatment.

### **Discussion**

- Seattle secured funding for LEAD (Phase 2) through grants.
- Convene grant team through Public Safety Council to determine direction.
- Advice from Seattle: for success, start small and stay focused.
- Recommended Drug Policy Alliance article on LEAD in Seattle: [Drug Policy Alliance](#)
- Focus the right resources to the right places.
- Public Safety Subcommittee of the Mid-Willamette Homeless Initiative is working on this issue and should have recommendations by the end of the year.
- Cyndi Leinassar recommended the [Frontline video](#) about drug addiction as a public health problem.

### **EMERGING ISSUES/PROBLEM SOLVING (INFORMATION/DISCUSSION)**

- Reentry Volunteer Program update postponed until September; Catherine Trotman was out of town.
- Troy Clausen mentioned Law Enforcement Database Systems (LEDS)
  - Information available on Health Department website.
    - Consumer driven, people can sign up to be flagged as having a mental health condition, to assist law enforcement to better respond to crisis and mental health calls.
    - Result of House Bill 3466 (2009).
    - Qualifying conditions dementia, developmental disabilities, mental health, mute disorders, anxiety disorders, psychotic disorders, substance abuse disorders, impulse control disorders or a physical or behavioral disorder that causes disorientation or limits ability to interact with law enforcement.

### **ADJOURNED**

Meeting adjourned at 6:00 PM.