

BOARD OF COMMISSIONERS

MINUTES OF THE BOARD SESSION – Regular Session

Wednesday, September 3, 2025
9:00 a.m.

Senator Hearing Room
555 Court Street NE
Salem, OR 97301

PRESENT: Commissioner Danielle Bethell, Commissioner Colm Willis, and Commissioner Kevin Cameron. Also present were Jan Fritz, chief administrative officer, Steve Elzinga as county counsel, and Brenda Koenig as recorder.

Commissioner Bethell called the meeting to order at 9:05 a.m.
Commissioner Willis arrived at 9:12 a.m.

(Video Time 00:09:56)

MOTION: Commissioner Cameron moved to remove an item from the Action Agenda under Business Services: A Public Improvement Agreement with Cedar Mill Construction Company, LLC, for the Marion County Jail D-Pod. Seconded by Commissioner Bethell motion carried. A voice vote was unanimous.

(Video Time 00:10:20)

Motion: Commissioner Cameron moved to move Public Comment on the agenda after the Proclamations and the Consent calendar. Seconded by Commissioner Bethell motion carried. A voice vote was unanimous.

(Video Time 00:58:30)

PUBLIC COMMENT

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Commissioner Bethell stated for the record that individuals that signed up will have exactly two minutes per person to provide comment:

- Individuals will need to provide their name and address for the record;
- Decorum is necessary;
- Public comments will be halted if necessary; and
- Public comment will not start again until decorum has been reached.

Tyler McCulley:

- The left-hand urinal in the Cherriots customer service lobby has been out of order for about two months:
 - The last six weeks it has been fully taped off; and
 - As a shorter person this is what he uses.
- Unsure who was responsible for it and wants to bring the issue to attention.

Kathleen Trepas:

- Strong opposition of undermining or erosion of Oregon's sanctuary laws;
- Retired local government professional and daughter of an immigrant;
- Her father was born and raised during the Spanish Civil War and fascism:
 - Has personal understanding of oppression.
- Criticize scapegoating crime on immigrants, most crime is committed by citizens;
- Elected officials should uphold constitutional rights and due process for all;
- Condemn treatment of immigrants:
 - Reports of being detained by masked agents without identification or warrants.
- Immigrants contribute to the economy and targeting them does not help local businesses and farms:
 - Removing them harms the economy; and
 - Farm bankruptcies and labor shortages are happening.
- Consider broader news sources and real impact of decisions being made.

Margo Rudd:

- Supports Oregon's sanctuary laws;
- Dehumanizing language used by the president to describe immigrants;
- Shared personal stories of immigrant relatives positively contributing;

- Undocumented immigrants are less likely to commit crimes or be incarcerated than native-born citizens;
- In 2023, native-born incarceration rates were higher than of immigrants; and
- Consider facts and research rather than misconceptions.

Becky Beaman:

- In opposition to the county's lawsuit regarding sanctuary laws;
- Covid federal funds have been spent so it is harder to accomplish things;
- Concern about resources spent on lawsuit rather than pressing local needs;
- Highlighted underfunded priorities:
 - Public health and mental health;
 - Homelessness; and
 - Disaster preparation:
 - Cascadia Subduction Zone earthquake.
- Local resources should not be used to do the federal government's job; and
- The board should listen to its constituents and focus on local priorities.

Barry Shapiro:

- Supports second chances:
 - Worked in gang intervention and taught incarcerated youth.
- Suicide prevention and recovery proclamations suggest compassion and second chances;
- Sanctuary laws are second chances and uphold the country's foundational values;
- He has been part of the rallies at the capitol; and
- This lawsuit is against sanctuary laws undermines the American dream.

Linda Garland:

- Urge not to overturn Oregon's four-decade-old sanctuary law; and
- Overturning harms the agricultural community and disrupts lives of friends and neighbors.

Melinda Yost:

- Strongly disapproves the county's actions regarding sanctuary laws;
- Actions of masked, unidentified agents are tactics used in Pinochet's regime;

- Elected representatives must represent everyone, not just a select group;
- Criticize the roll back of sanctuary laws and alignment with federal action:
 - This separates families and targets non-criminal immigrants.
- As a Christian, such actions are repulsive and “Who would Jesus deport?”.

Larry Ramsey:

- Deep roots in the Willamette Valley;
- Pride in Oregon’s history as a “blue state.”;
- Everyone in the room has ancestors who migrated to Oregon and were accused of similar crimes as today’s immigrants;
- Oregon is a sovereign state, has history of supporting sanctuary status and has past votes to retain it; and
- Criticize the board and U.S. Attorney General for supporting racist policies.

Ray Quisenberry:

- Oppose the county suing the governor over sanctuary laws;
- Questions should go to Dan Rayfield, State Attorney General, not the courts;
- Voters rejected a proposal to repeal the sanctuary law in 2018;
- People are afraid to report crimes, and this makes the community less safe;
- A woman was raped and afraid to report because of deportation fears; and
- Drop the lawsuit and work with the state for the best path forward.

Andrew Davis:

- Lives on Kenwood Avenue which has had problems:
 - Board claimed they could not do anything; and
 - Now they are able to do something.
- The lawsuit is a waste of county time, money, and resources;
- Fear of “dangerous people” is misplaced, as the United States Immigration and Customs Enforcement (ICE) is a greater danger;
- Commissioner Bethell is using this to raise her political profile for gubernatorial run:
 - This is not what county resources should be used for.

Juli Ray Joy:

- Against the lawsuit:

- This is political posturing at the expense of immigrant families and community values.
- Policy has protected community trust, reduced racial profiling, and kept neighborhoods safer for nearly four decades;
- Discuss suicide prevention then create instability for Oregon families:
 - Detainees in ICE facilities have attempted suicide.
- Hypocrisy for honoring recovery then support actions that increase the risk of substance abuse and family separation;
- Oregon voters have repeatedly supported sanctuary laws;
- Repealing destabilizes households, tears families apart, and sows fear in schools and workplaces; and
- The community will mobilize in November 2026.

Haylee Pahle:

- Referenced the board's stated desire for safety and evidence-based policy;
- Money would be better spent on suicide prevention or recovery programs;
- The lawsuit is unpopular and goes against the will of the people; and
- Stated: "You guys are wrong."

Thomas Ellis:

- In ordinary times he would not object to a lawsuit seeking legal clarification:
 - These are not ordinary times.
- Trump administration and federal officials show contempt for due process and rule of law:
 - Pursue harsh immigration enforcement.
- Most targeted are honest and hardworking people, seeking a better life;
- The legal immigration process is complex and lengthy; and
- Most in the room have ancestors who came for the same reasons as today's immigrants.

Peter Bergel:

- Wearing a sticker reading "Resist Every Way You Can.";
- The Fourth Amendment protects all, citizen or not, from unreasonable searches and seizures;
- ICE violates constitutional rights, especially since the Trump administration;

- Target specific classes of people, and violate equal treatment under the Constitution;
- Protect constitutional rights instead of pursuing legal quibbles; and
- Drop the this and focus on defending the Constitution as sworn to do.

Elise Strauss:

- Instead of a lawsuit simply call state officials for clarification;
- Virtue signaling to the Trump administration about being a team player;
- ICE is a “Gestapo organization”.
- Board is pretending to be confused and trying to cover themselves; and
- Compassionate in some areas but abandons sanctuary laws and the people it protects.

Kris Bifulco:

- Supports what previous speakers said;
- There is connection between suicide prevention and sanctuary laws;
- Her work has been in suicide prevention, including at the state level;
- Suicide rates only decreased for white youth, not other races or ethnicities;
- Belonging and inclusion are critical to suicide prevention:
 - Policies undermining belonging increase suicide risk.
- Fear of immigration enforcement discourages people from seeking help:
 - Including calling 988.
- Reconsider in light of impact on community mental health and suicide risk.

(Video Time 00:10:38)

PROCLAMATIONS

HEALTH AND HUMAN SERVICES

1. Consider approval of a proclamation designating the month of September 2025 as Suicide Prevention Awareness Month in Marion County. –Laura Sprouse, Kelly Martin, and Amanda Egan, Behavioral Health Director, Santiam Hospital and Clinics

Summary of presentation:

- Important to raise awareness about suicide prevention;
- Safety and Self-Care Reminder:

- This is a difficult subject to discuss;
- Reach out to the national suicide and crisis lifeline (988); and
- Reach out to Marion County Behavioral Health Crisis Center.
- Marion County Data:
 - In 2023, 60 individuals died by suicide in the county;
 - It is the 10th leading cause of death in the county;
 - In 2020 to 2023, 97301 and Gervais zip codes experienced highest visits to emergency/urgent care centers for suicide;
 - Increase in rate of visits to emergency/urgent care centers for suicide ideation:
 - But rates are lower than Oregon as a whole; and
 - Interpreted as a positive sign of more people seeking help.
 - In 2024, 4,898 people contacted 988 in Marion and Polk Counties:
 - Almost 4,900, up by 2,000 from the previous year; and
 - There is an upward trend in 2025.
- Zero Suicide initiative:
 - National movement;
 - Marion County has been involved for about seven years;
 - Integrate suicide prevention into healthcare:
 - Use evidence-based practices and improving quality of care.
 - About 40% of individuals have visited healthcare settings within a week before their suicide attempt;
 - About 95% have a visit within the preceding year;
 - Staff training and have common language around suicide prevention; and
 - Staff serve their families and communities better.
- What has been done:
 - Awareness campaigns;
 - Employee surveys,
 - Employee wellness activities;
 - Pet therapy visits;
 - Care contacts policy;
 - Postvention response plans;
 - Suicide prevention and intervention training matrix for MCHHS employees; and

- Community partnerships, including with Santiam Hospital and Clinics.

Amanda Egan, Behavioral Health Director, Santiam Hospital and Clinics:

- Excited about joining the Zero Suicide initiative;
- Participation in the Zero Suicide Academy;
- Formed a behavioral health committee;
- Efforts to improve policies across emergency, primary, and specialty care settings;
- Goal to train all staff in QPR within two years:
 - Determining additional provider training needs.
- Started the QPR training as there is 700 staff to train;
- Providing and sharing documents:
 - Collaborate and share resources to avoid “reinventing the wheel.”
- Community Activities:
 - Coffee sleeves:
 - The 4th year of campaign;
 - Tabling events;
 - Suicide prevention trainings:
 - In first half of 2025 trained 262 people in the community.
 - There are 988 banners at additional sport facilities.
- Connecting to Hope:
 - There is a 30% recognition statewide of 988;
 - This is not just for crisis but for everyday challenges; and
 - There will be videos and billboards
- Marion County Health and Human Services Activities:
 - QPR Trainings;
 - Other suicide prevention trainings;
 - Paws for Love visits – October; and
 - Walk Out of Darkness – October 11th.

Board discussion:

- Thankful for all the work being done and for Santiam Hospital partnering and joining the work;
- Any effort that can save lives matters; and

- This is very important work, and we all know someone who is affected by this.

MOTION: Commissioner Cameron moved to approve a proclamation designating the month of September 2025 as Suicide Prevention Awareness Month in Marion County. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

The commissioners read the proclamation.

(Video Time 00:32:54)

2. Consider approval of a proclamation designating the month of September 2025 as Recovery Month in Marion County. –Teri Morgan; and Community Members Jeremy Musselman and Candice Aguilera.

Summary of presentation:

Teri Morgan:

- “Her Place” and “His Place” addiction treatment programs for parents with young children:
 - Parents receive substance use disorder treatment while living with their children, providing on-site supported housing.
- Purpose of Recovery Month:
 - Celebrate people in recovery, increase public awareness, reduce stigma, and promote understanding of behavioral health and the impact of accessible treatment.
- Marion County’s commitment to person-centered, compassionate services help individuals and families reclaim their lives; and
- The proclamation is a public commitment to support those in recovery, service providers, and the broader community.

Jeremy Musselman:

- Expressed gratitude and gave credit to his faith for his recovery;
- Shared his decade-long struggle with addiction, incarcerations, and lack of direction;
- Being jailed before his son’s birthday and his child being taken by CPS, he promised to change:

- Failed program, relapsed, and had six months of addiction; and
 - Went to Oregon Department of Human Services (DHS) for help.
- Referred to “His Place” and was one of its first clients and graduates;
- During the program:
 - His second son was born and taken by CPS;
 - Active treatment allowed him to have his newborn returned; and
 - He was the first client to do so.
- Regained custody of both sons, credits the program and support system for keeping him out of prison and reuniting his family:
 - They advocated for him in court; and
 - This was crucial in avoiding a prison sentence.
- Recovery programs change lives and keep families together.

Candice Aguilera:

- Credited her faith for her survival and recovery;
- Shared her story of early exposure to substance use, beginning to smoke marijuana at age six and using methamphetamines by age nine;
- Had a long struggle with addiction, failed attempts to quit, and it impacted her five children;
- Entered “Her Place” on January 31, 2023;
- Allowed her to rebuild her life, her identity without substances, and reunite with her children;
- Grateful for support, community, and new skills gained:
 - Also, the relationships built with staff and other women in recovery.
- She lives in her home with all her kids, enrolled in Chemeketa’s behavioral health program, and enrolled her kids in a new school; and
- Desire to give back by supporting others in recovery.

Board discussion:

- Commissioner Bethell:
 - Thanked Mr. Musselman for his courage and choosing recovery for him and his children;
 - Met him at the His Place ribbon cutting and shown photos of his sons;
 - Hard work is required for recovery and need a support network;
 - Investment in recovery programs and peer mentorship is ongoing;

- Encouraged Ms. Aguilera to pursue internship opportunities at the county;
- Confident in Ms. Aguilera's ability to succeed in her studies; and
- Those with lived experience can help those currently going through hardships.
- Commissioner Willis:
 - Deep inspiration from these stories, and the power of parental love in overcoming addiction;
 - There is a generational impact of recovery programs;
 - Community support is important;
 - "Her Place" was kept by the county after a nonprofit went bankrupt:
 - Later expanded services to fathers; and
 - The only programs in Oregon that do this.
 - Lived experience, peer support, and united efforts are important in recovery support.
- Commissioner Cameron:
 - Thanks to presenters and program staff for their dedication;
 - Second chances, faith and perseverance in recovery are important;
 - Grateful for the commitment to support individuals in recovery; and
 - Forgiveness and persistence are vital for those struggling with addiction.

MOTION: Commissioner Willis moved to approve a proclamation designating the month of September 2025 as Recovery Month in Marion County. Seconded by Commissioner Cameron; motion carried. A voice vote was unanimous.

The commissioners read the proclamation.

(Video Time 00:55:57)

CONSENT

BOARD OF COMMISSIONERS

Board Appointment – Public Safety Coordinating Council

3. Approve an order reappointing Alison Kelley as a Non-Profit Victim Services Representative to the Marion County Public Safety Coordinating Council (PSCC) with a term ending September 2, 2028.

Board Appointment – Marion Water Quality Advisory Committee

4. Approve an order appointing Gary White as an At-Large member to the Marion Water Quality Advisory Committee (MWQAC) with a term ending August 31, 2029.

Board Appointments – Materials Management Advisory Council

5. Approve orders appointing Commissioner Kevin Cameron as Chair, Frank Lonergan as Vice-Chair, and Marie Traeger as the Elected Official Representing the City of Silverton, to the Marion County Materials Management Advisory Council (MMAC).

BUSINESS SERVICES

6. Approve a Private Stormwater Facility Maintenance Covenant and Access Easement with the City of Salem that provides the city with maintenance access rights to a storm water management system for the new Marion County Evidence Building located on Aumsville Highway SE in Salem, Oregon.

HEALTH AND HUMAN SERVICES

7. Approve Amendment #1 to the Contract for Services with Developing Chances, LLC to add \$150,000 for service element MHS 34, Providers of Foster Care Services, for a new not-to-exceed contract total of \$170,000 through June 30, 2025.

PUBLIC WORKS

8. Receive notice of the hearings officer's decision approving Zone Change (ZC) Case #25-003/ Luckyjun, LLC.

9. Approve Amendment #1 to the Construction Contract with Knife River to add American Rescue Plan Act (ARPA) funding in the amount of \$124,939.95 for a new contract total of \$478,709.95 to provide additional work related to vehicle access and other minor improvements for the Parkdale Park Improvement Project through October 17, 2025.

MOTION: Commissioner Cameron moved for approval of the consent agenda. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

(Video Time 00:09:56)

ACTION

BUSINESS SERVICES

10. Consider approval of a Public Improvement Agreement with Cedar Mill Construction Company, LLC in the amount of \$774,500 to provide construction services for the Marion County Jail D-Pod through June 30, 2026. –Tamra Goettsch

Motion made and approved to remove this item from the agenda.

(Video Time 01:30:18)

PUBLIC WORKS

11. Consider approval of Early Work Amendment #4 to the Construction Manager/General Contractor (CM/GC) Contract with Slayden Constructors, Inc. to add the not-to-exceed amount of \$961,564.50 for a new contract total of \$1,899,719.50 for the supply and installation of a 750,000-gallon steel reservoir and foundation for the Brooks-Hopmire Water Improvement Project through October 31, 2026. –Brian Nicholas

Summary of presentation:

- For procurement and design of a 750,000-gallon steel water reservoir:
 - To be installed at the county's water campus;
- Covers the design of the aggregate foundation that will support the reservoir;
- Long lead time for tank and foundation design as well as tank procurement:
 - About eight months.
- Needed to keep the Brooks-Hopmire Water Improvement Project on track.

Board discussion:

- Commissioner Bethell declared a potential conflict of interest due to her son working for Slayden Constructors, Inc.

MOTION: Commissioner Willis moved to approve Early Work Amendment #4 to the Construction Manager/General Contractor (CM/GC) Contract with Slayden Constructors, Inc. to add the not-to-exceed amount of \$961,564.50 for a new contract total of \$1,899,719.50 for the supply and installation of a 750,000-gallon steel reservoir and foundation for the Brooks-Hopmire Water Improvement Project through October 31, 2026. Seconded by Commissioner Cameron; motion carried. A voice vote was unanimous.

(Video Time 01:33:43)

12. Consider approval of Early Work Amendment #5 to the Construction Manager/General Contractor (CM/GC) Contract with Slayden Constructors, Inc. to add the not-to-exceed amount of \$1,187,849.50 for a new contract total of \$3,087,569 that allows the contractor to mobilize and start site civil improvements while the facility design is being finalized for the Brooks-Hopmire Water Improvement Project through December 31, 2026. –Brian Nicholas

Summary of presentation:

- Amendment is for early site work at the water campus location for the Brooks-Hopmire Water Improvement Project;
- Scope of the project:
 - Mobilization;
 - Site preparation;
 - Laying down rock;
 - Constructing stormwater facilities; and
 - Installing underground piping for the reservoir and pump station.
- Can start civil improvements while facility design is finalized; and
- Last early work amendment before guaranteed maximum price contract is finalized:
 - Expected in October.

Board discussion:

- Commissioner Bethell declared a potential conflict of interest due to her son working for Slayden Constructors, Inc.

MOTION: Commissioner Cameron moved to approve Early Work Amendment #5 to the Construction Manager/General Contractor (CM/GC) Contract with Slayden Constructors, Inc. to add the not-to-exceed amount of \$1,187,849.50 for a new contract total of \$3,087,569 that allows the contractor to mobilize and start site civil improvements while the facility design is being finalized for the Brooks-Hopmere Water Improvement Project through December 31, 2026. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

(Video Time 01:35:51)

13. Consider approval of the Contract for Services with Clean Earth Environmental Solutions, Inc., in the amount of \$1,500,000 for operation of the Marion County Household Hazardous Waste facility at the Salem-Keizer Recycling and Transfer Station (SKRTS) and off-site collection services through September 30, 2028.

—Andrew Johnson.

Summary of presentation:

- The contract is for a total of \$1,500,000 for three years:
 - Option to extend with board approval.
- Operate the Marion County Household Hazardous Waste facility at SKRTS;
- Facility gives residents a safe and environmentally responsible way to dispose of household chemicals and hazardous materials;
- Contract covers agreement with Yamhill and Polk counties:
 - Allows their residents to use the facility.

Board discussion:

- Facility keeps hazardous waste out of the environment.

MOTION: Commissioner Willis moved to approve the Contract for Services with Clean Earth Environmental Solutions, Inc., in the amount of \$1,500,000 for operation of the Marion County Household Hazardous Waste facility at the Salem-Keizer Recycling and Transfer Station (SKRTS) and off-site collection services through September 30, 2028. Seconded by Commissioner Cameron; motion carried. A voice vote was unanimous.

PUBLIC HEARINGS
Starting no earlier than 9:30 a.m.

None.

(Video Time 01:37:46)

Board discussion:

- Commissioner Bethell expressed the following:
 - Appreciate the public participating and sharing their perspectives;
 - Frustrated with unwillingness to engage in conversation or seek true understanding about the lawsuit;
 - There is no ability to control federal or state actions or behaviors:
 - Instead, must navigate conflicting state and federal laws.
 - Some commenters misrepresent the intent and content of the lawsuit:
 - Imposing their beliefs on the board's actions.
 - Have a duty to uphold state and federal governments:
 - Received administrative subpoenas that conflict.
 - Due diligence was done:
 - Reached out to Attorney General Dan Rayfield and leaders;
 - The Attorney General has been silent; and
 - Received no guidance or response.
 - Other counties have received administrative subpoenas creating harm;
 - Caught between state and federal laws and must comply with both:
 - A neutral party (the court) is being asked to clarify the law.
 - Non-compliance can result in loss of funding for essential services:
 - Including behavioral health and community corrections.
 - If there is no compliance at the state level the governor acts;
 - Need to protect the county's ability to provide services and fulfill its obligations to residents;
 - Name calling and anger without conversation is misguided; and
 - Public invited to engage and understand the challenges faced.

- Commissioner Willis expressed the following:

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- There is misinformation about what the lawsuit is about;
- Conflict is not about kids or general immigration policy:
 - Can information be given to federal authorities about convicted felons, as required by public records law.
- Under Oregon public records law, any citizen could request and receive the same information the federal government sought;
- Conflict arises because amended sanctuary law (2021) prohibits releasing to immigration authorities:
 - Though public records law would otherwise require it.
- This is limited to four individuals who have been convicted of felony crimes in Marion County;
- The conflict is who is the requestor;
- This is not about immigration enforcement or policy:
 - The law must be followed.
- Actions are in line with oath to follow law and serve the community:
 - Lawsuit seeks clarity to ensure compliance.
- Steve Elzinga, Marion County Legal Counsel clarified the following:
 - Listed the nature of the subpoenas:
 - Requested information about individuals on parole for serious felony convictions (multiple counts of rape, sexual abuse, kidnapping, and robbery).
 - One subpoena was withdrawn after the identity could not be determined.
 - This request is available to any member of the public under Oregon's public records law;
 - Legal question is can the county release information to federal authorities:
 - Given the amended sanctuary law's restrictions.
 - Oregon Sanctuary Promise Act (ORS 180.805) includes an exception for compliance with state or federal law:
 - Need for legal clarity.
 - 34 out of 36 Oregon sheriffs agree that clarity is needed on this issue.
- Commissioner Cameron expressed the following:
 - Acknowledge the pain and passion expressed;

- Defended Chair Bethell against accusations:
 - Her statements were taken out of context; and
 - They were about protecting Marion County citizens.
- Concerns about the use of taxpayer dollars:
 - No outside counsel was used for the lawsuit;
 - Existing county staff handled the legal work; and
 - Existing resources are used, and other work is not neglected.
- Compelled to act due to the legal situation and need for answers:
 - Not out of political motivation.
- Public comment about an undocumented woman being raped:
 - Her legal status does not matter.
- Not trying to overturn sanctuary laws;
- Follow state and federal constitutions to the best of his ability;
- Thankful to colleagues and staff for listening;
- Thankful to public for commenting and wish that they had more information;
- Trying to do their job and answer a question; and
- Civility is needed.
- Commissioner Bethell expressed the following:
 - Some choose what statements to spread to get a specific message across;
 - Not mentioned during public comment was the five individuals who committed crimes that have lifetime impacts on the victims in the community:
 - Immeasurable amount of resources needed that do not exist to help these victims recover.
 - Sanctuary law allows all residents regardless of immigration status to receive help:
 - Do not ask for documentation when providing help;
 - Will not ask for it as it is prohibited by law; and
 - It is the wrong thing to do.
 - County is committed to serving and protecting all residents:
 - There is “no wrong door” for those seeking help in the county.

Commissioner Bethell adjourned the meeting at 10:49 a.m.

CHAIR

COMMISSIONER

COMMISSIONER

Board Sessions can be viewed on-line at
<https://www.youtube.com/playlist?list=PLSUQ1gg6M78UsBE3q6w4rdf59Z5rXkEi5>