

BOARD OF COMMISSIONERS

MINUTES OF THE BOARD SESSION – Regular Session

Wednesday, June 25, 2025
9:00 a.m.

Senator Hearing Room
555 Court Street NE
Salem, OR 97301

PRESENT: Commissioner Danielle Bethell, Commissioner Colm Willis, and Commissioner Kevin Cameron. Also, present were Jan Fritz, chief administrative officer, Steve Elzinga as county counsel, and Brenda Koenig as recorder.

Commissioner Bethell called the meeting to order at 9:00 a.m.
Commissioner Willis arrived at 9:04 a.m.

(Video Time 00:00:54)

MOTION: Commissioner Cameron moved to remove an item from the Action agenda under the Justice Court: A contract with Tyler Technologies for a case and document management system. Seconded by Commissioner Bethell; motion carried. The voice vote was unanimous.

(Video Time 00:01:13)

MOTION: Commissioner Cameron moved to add an item to the Action agenda under Community Services: Consider approval of a Grant Agreement with Brothers of Valor, Inc. to provide Valor Mentoring funding to support a public access coffee shop/café that is utilized for community improvement. Seconded by Commissioner Bethell; motion carried. A voice vote was unanimous

(Video Time 00:01:46)

PUBLIC COMMENT

None.

(Video Time 00:01:51)

CONSENT

BOARD OF COMMISSIONERS

Board Committee Appointment – Intellectual and Developmental Disabilities Advisory Committee

1. Approve an order reappointing Kathy Schnebly to the Marion County Intellectual and Developmental Disabilities Advisory Committee (IDDAC) with a term ending June 30, 2029.

BUSINESS SERVICES

2. Approve an order adopting revised Marion County Administrative Policy #524, Procedure #524-A, 524-B, and #524-C, Building Security and Access.

3. Approve the Public Improvement Agreement with M&S General Contractors and Remodeling, LLC in the amount of \$172,061.17 to provide construction services for the Marion County Courthouse Square Third Floor Remodel project for increased office space through March 31, 2026.

4. Approve the Public Improvement Agreement with Woodburn Construction CM/GC, LLC in the amount of \$257,000 to provide construction services for the Marion County Stabilization Center Remodel project through December 31, 2025.

HEALTH AND HUMAN SERVICES

5. Approve Amendment #2 to the Contract for Services with Public Partnerships, LLC to add \$750,000, for a new not-to-exceed contract total of \$1,850,000 to provide fiscal intermediary services through October 31, 2025.

6. Approve Amendment #13 to the incoming funds Intergovernmental Agreement (IGA) with the Oregon Health Authority to add \$345,966.12 for MHS 17, Non-OHP Community and Residential Assistance, for a new IGA total of \$24,146,670.39 retroactive to January 1, 2024, through June 30, 2025.

7. Approve Amendment #14 to the incoming funds Intergovernmental Agreement (IGA) with the Oregon Health Authority to add \$500,000 for A&D 66, Community Behavioral and Substance Use Disorder Services, for a new IGA total of \$24,646,670.39 to be utilized for the operation of Marion County's Her Place retroactive to January 1, 2024, through June 30, 2025.

PUBLIC WORKS

8. Schedule final consideration to adopt an administrative ordinance for July 9, 2025, for amendments to clarify the applicability of existing code provisions related to battery energy storage systems in the Marion County Urban and Rural Zone Codes, Chapters 16 and 17.

SHERIFF'S OFFICE

9. Approve the incoming funds Intergovernmental Agreement with the City of Sublimity in the amount of \$257,395 to provide law enforcement services effective July 1, 2025, through June 30, 2026.

10. Approve Amendment #1 to the Intergovernmental Agreement (IGA) with Marion County Health and Human Services to add \$630,000 for a new IGA total of \$1,190,634 to continue to assess, monitor, and provide treatment services to Student Opportunity for Achieving Results (SOAR) participants with substance abuse disorders through June 30, 2027.

11. Approve Amendment #2 to the Intergovernmental Agreement (IGA) with Chemeketa Community College to add \$510,610.46 for a new IGA total of \$1,021,220.92 to continue to provide Student Opportunity for Achieving Results (SOAR) program services to community corrections clients through June 30, 2027.

12. Approve Amendment #2 to the Restated Interdepartmental Agreement (IDA) with the Marion County District Attorney's Office to add \$309,000 for a new agreement total of \$524,424.09 to renew the IDA to provide initial risk assessment information for a specific group of non-violent property and drug offenders with medium to high criminogenic risk factors through June 30, 2027.

13. Approve the Contract for Services with Pathfinders of Oregon, dba, The Pathfinder Network in the amount of \$1,204,134 to provide treatment and peer

mentoring services to community corrections clients with medium to high criminogenic risk factors through June 30, 2027.

MOTION: Commissioner Cameron moved for approval of the consent agenda. Seconded by Commissioner Willis; motion carried. The voice vote was unanimous.

(Video Time 00:09:50)

ACTION

JUSTICE COURT

14. Consider approval of the Software as a Service (SaaS) contract with Tyler Technologies, Inc. in the amount of \$559,808 for implementation and support of a case and document management system through May 30, 2030. –Justice of the Peace Justin Kidd

(Video Time 00:09:51)

HEALTH AND HUMAN SERVICES

15. Consider approval of the incoming funds Grant Agreement with the Oregon Health Authority (OHA) in the amount of \$9,500,000 for the operation of drug addiction treatment and recovery services effective July 1, 2025, through June 30, 2029. –Carol Heard

Summary of presentation:

- Applied to the grant in the fall of 2024.
- Initial proposed allocation was significantly less:
 - It was \$3,400,000 over four years; and
 - After advocacy by local government leaders, funding was increased.
- Previous grant was over \$11 million for a three-year period:
 - New allocation is a reduction with an additional year added.
- Funds will be used for:
 - Screenings.
 - Behavioral health needs assessments.
 - Peer support services; and
 - Substance use disorder treatment for uninsured and underinsured individuals.

Board discussion:

- Thankful to commissioner Bethell, Ryan Matthews (Director of Health and Human Services), and the health and human services team for their efforts to increase funding.
- Commissioner Bethell requested more details about how the funding will be utilized:
 - Funds are from cannabis tax dollars; and
 - Send information on how the funds will be used in various buckets.
- Help those whose insurance does not cover these services or there are gaps in coverage.
- Community partners were harmed by the reduction in funds and year extension of grant coverage.
- Thankful to Salem Reporter and Madeline Moore for her coverage of this story; and
- There will be gaps in community services if organizations are underfunded.

Motion: Commissioner Willis moved to approve the incoming funds Grant Agreement with the Oregon Health Authority (OHA) in the amount of \$9,500,000 for the operation of drug addiction treatment and recovery services effective July 1, 2025, through June 30, 2029. Seconded by Commissioner Cameron; motion carried. The voice vote was unanimous.

(Video Time 00:18:00)

COMMUNITY SERVICES

Consider approval of a Grant Agreement with Brothers of Valor, Inc., to provide Valor Mentoring funding in the amount of \$150,000 to support a public access coffee shop/café that is utilized to provide community improvement through safe-space, recreation, and mentoring. –Kelli Weese and Tim Davis, Founder and CEO of Brothers of Valor, Inc.

Summary of presentation:

Kelli Weese:

- The location is 2421 Lancaster Drive, East Salem.
- The terms are July 1, 2025, through June 30, 2026.

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- The project is utilizing opioid settlement funding.
- Project aims to prevent early substance abuse and opioid involvement; and
- Initially the project came to the Community Development Block Grant (CDBG) program:
 - Realized another funding source could be used instead.

Tim Davis, Founder and CEO of Brothers of Valor, Inc.:

- Provide space with after-school programming almost every day of the week.
- Partnerships with schools, first responders, including 24-hour access for law enforcement:
 - Salem Police Department and Marion County Sheriff's Office.
- Serve hundreds of kids and expect this new project to serve even more.
- Located across from McKay High School.
- About 15-16 high school students from local schools on an advisory board:
 - Helped design menu, programming, and facility use; and
 - These local schools are invested in this project.
- Previous success with other facilities:
 - There are 29 students who previously dropped out and are now enrolled in educational programs
- Goal is to provide a space for youth to avoid gang recruitment.

Board discussion:

(CHW, Community Health Worker)

- Commissioner Bethell expressed the following:
 - About 68 percent of all crime happens within three miles of McKay High School.
 - Funds are to help reduce opioid use and addiction.
 - Grew up in the area and went to McKay High School.
 - I appreciated the opportunity to provide safe space for youth.
 - There are poverty and burdens faced by individuals in the area.
 - Similar to IKE Box and Isaacs youth programs.
 - Thankful to staff for moving quickly to process the contract.
 - Coffee with a Cop is a successful event; and
 - Hope that the Houck Middle School area will be the next focus area.

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- Commissioner Willis expressed the following:
 - Challenges during COVID when schools and fields were closed.
 - It is important to provide spaces for healthy youth interaction.
 - Shared insight about youth support strategies from a colleague's work:
 - Hold students accountable and not give up on them.
- Commissioner Cameron expressed the following:
 - Removing School Resource Officer's (SRO) from schools was a mistake;
 - Important to rebuild relationships between kids and law enforcement;
 - Having a presence is very positive; and
 - Have future deputies and healthcare workers to help.
 - Supported the project's approach to community engagement
- Commissioner Cameron expressed for the record that the project will utilize opioid funding:

MOTION: Commissioner Cameron moved to approve a Grant Agreement with Brother's of Valor, Inc. to provide Valor Mentoring funding in the amount of \$150,000 to support a public access coffee shop/café that is utilized to provide community improvement through safe-space, recreation, and mentoring. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

(Video Time 00:33:09)

PUBLIC WORKS

16. Consider approval of the Master Grant Agreement with the Oregon Department of Transportation (ODOT) that enables Marion County to exchange federal Surface Transportation Block Grant (STBG) funds to state funds as part of the Fund Exchange (FEX) Program through September 30, 2029. –Ryan Crowther

Summary of presentation:

- The purpose is to exchange federal funds for state funds;
- Key benefits of the agreement:
 - Removes federal requirements from projects;
 - Reduces environmental

- Reduces administrative burdens; and
- Provides more flexibility in project funding.
- Allows county to exchange funds from under-budget projects;
- Fund exchange rate changes:
 - The rate prior to 2021 is 94 cents on the dollar; and
 - The current rate is 90 cents on the dollar (4% reduction).
- No direct money exchange in the agreement.

Board discussion:

- Commissioner Cameron expressed for the record that the state is taking more of the funding.

MOTION: Commissioner Willis moved to approve the Master Grant Agreement with the Oregon Department of Transportation (ODOT) that enables Marion County to exchange federal Surface Transportation Block Grant (STBG) funds to state funds as part of the Fund Exchange (FEX) Program through September 30, 2029. Seconded by Commissioner Cameron; motion carried. The voice vote was unanimous.

(Video Time 00:35:35)

17. Consider approval of an order to adopt the 2025-2030 Marion County Emergency Operation Plan (EOP) as required to maintain the county's eligibility for federal emergency management funding. –Greg Walsh

Summary of presentation:

- Key purposes of the plan:
 - Maintain federal grant requirements.
 - Ensure access to state and federal aid following disasters; and
 - Comply with ORS 401 requirements.
- Plan updates include:
 - Modernizing best practices.
 - Integrating operational improvements; and
 - Considered an "evergreen" plan with potential ongoing updates.
- Ongoing process to review and update hazard priorities.

Board discussion:

- Hazards are assessed through the Threat and Hazard Identification and Risk Assessment (THIRA):
 - There is a list of top 5 to ten hazards that are seen; and
 - Had discussions about elevating cybersecurity to the top hazard:
 - Start working with IT.
 - Looking at modern day threats.
- Cascadia is a high priority with a high impact, but the probability is low:
 - Have many exercises based on this.
- Next focus is on those things that happen often:
 - Flooding, wildfire, and cybersecurity.
- Involves multiple stakeholders in plan development:
 - Internal county departments.
 - State-level partners.
 - Surrounding counties.
 - Non-profit organizations.
 - Cities; and
 - First responder agencies.
- Have been also helping cities update their emergency operations plans.
- Get input from rural cities beyond Salem.

MOTION: Commissioner Cameron moved to approve an order to adopt the 2025-2030 Marion County Emergency Operation Plan (EOP) as required to maintain the county's eligibility for federal emergency management funding. Seconded by Commissioner Willis; motion carried. The voice vote was unanimous.

(Video Time 00:43:12)

PUBLIC HEARINGS

9:30 A.M.

FINANCE

A. Public hearing to consider adopting the Fiscal Year 2024-25 Third Supplemental Budget. –Daniel Adatto

Summary of presentation:

- Total budget increased by \$4.3 million.

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- New total county budget is \$783 million.
- Public notice published in Woodburn Independent on June 18, 2025.
- Further detailed walk through was done at the June 10, 2025, Management Update meeting;
- Budget details:
 - Total of 25 funds adjusted;
 - Net increase of 5 Full Time Equivalent (FTE);
 - General fund net FTE increase of 7;
 - Eliminated 10 vacant corrections deputy positions;
 - Added 17 new stabilization specialist positions; and
 - Removed 2 vacant positions in District Attorney's Child Support office.
- Budget increases:
 - A \$753,000 increase from contingency for three departments:
 - A \$500,000 increase for jail medical and pharmaceutical costs;
 - Funding for District Attorney's adult prosecution; and
 - Assessor's office equipment expenses.
- Capital Projects:
 - A \$1.8 million unified Emergency Alert System in the Santiam Canyon; and
 - Stabilization center renovations of \$96,000.
- Minor updates:
 - Community Development Fund \$10,000 increase in personal services; and
 - Public Works grants fund for \$250,000 additional materials and services.

Board discussion:

- None.

(Video Time 00:47:23)

B. Public hearing to consider adopting the Fiscal Year 2025-26 Budget.

–Jan Fritz and Daniel Adatto

Summary of presentation:

- Budget process highlights:

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- Budget committee met on May 29;
- Reviewed every department's budget; and
- Prepared budget for final board adoption.
- Budget details:
 - Total budget: \$743,294,651;
 - There are 1,652 FTE approved; and
 - The property tax rate is 3.0252 per \$1,000.
- Budget brochure features:
 - Revenue and expenditure breakdown;
 - Department-specific allocations;
 - Board of Commissioners' established priorities; and
 - Highlighted public safety.
- Budget document achievements:
 - Government Finance Officers Award (14 consecutive years); and
 - Certified document award (23 consecutive years).
- Important to understand the budget beyond a single-year perspective;
- The county is full of great employees that do a great job; and
- County has a high-performance government approach.

Board discussion:

- Commissioner Bethell expressed the following:
 - The anticipated General Fund revenue is \$148 million:
 - These funds are not all from taxes:
 - The majority is taxes which is \$100 million.
 - About 70 percent is spent on public safety:
 - About \$98 million for the sheriff, district attorney, justice court and juvenile departments.
 - Need to show constituents where funds come from.
- There is a reduction in funds from the previous year:
 - American Rescue Plan Act funds are being spent; and
 - The economic environment is changing.
- The source of the Inmate Welfare Fund is commissary fees; and
- Community Corrections fund is Criminal Justice Commission funding.
- Commissioner Cameron expressed the following:
 - Noted this is the first time forecasting a negative general fund.

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- The budget has reduced by \$31 million over the prior year;
 - A \$3 million reduction in general fund;
 - Hopeful about economic development; and
 - Challenges of growing investment in the state.
- Commissioner Willis
 - Thankful to the teams and departments that worked on this;
 - The county is not in crisis because everything is planned; and
 - Using resources well and with responsibility.
 - Leadership comes from the top and everyone is doing their best to get the work to be done.

Commissioner Bethell closed the public hearings.

(Video Time 01:05:58)

ACTION

FINANCE

18. Consider approval of a resolution to adopt the third supplemental budget and make appropriations for fiscal year 2024-25. **(TO BE ACTED ON FOLLOWING THE PUBLIC HEARING)** –Daniel Adatto

MOTION: Commissioner Willis moved to approve a resolution to adopt the third supplemental budget and make appropriations for fiscal year 2024-25. Seconded by Commissioner Cameron; motion carried. A voice vote was unanimous.

19. Consider approval of a resolution to adopt the budget, make appropriations, and impose and categorize taxes for fiscal year 2025-26. **(TO BE ACTED ON FOLLOWING THE PUBLIC HEARING)** –Jan Fritz and Daniel Adatto

MOTION: Commissioner Cameron moved to approve a resolution to adopt the budget, make appropriations, and impose and categorize taxes for fiscal year 2025-26. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

Commissioner Bethell adjourned the meeting at 10:15 a.m.

CHAIR

COMMISSIONER

COMMISSIONER

Board Sessions can be viewed on-line at
<https://www.youtube.com/playlist?list=PLSUQ1gg6M78UsBE3q6w4rdf59Z5rXkEi5>