



OREGON

MARION COUNTY BOARD OF COMMISSIONERS

Management Update Minutes

Tuesday, April 13, 2021, 9:30 a.m.

Courthouse Square, 555 Court St. NE, Salem
5th Floor, Suite 5231, Commissioners Boardroom

ATTENDANCE:

Commissioners Danielle Bethell and Colm Willis, Joe Kast, Jan Fritz, Jane Vetto, Tamra Goettsch, Brian Nicholas, Brian May, Brandon Reich, Dennis Mansfield, Scott Norris, Chris Trussell, Joe Fennimore, Lani Radtke, Elizabeth Parker, Tom Kissinger, Justin Ford, Scott McClure, Barb Young, Lisa Trauernicht, Jolene Kelley, and Kristy Witherell as recorder.

Jan Fritz called the meeting to order at 9:30 a.m.

INFORMATIONAL:

Review the Santiam Canyon Wildfire Recovery Plan for Marion County Parks

- Brian May, Thomas Kissinger

Summary of presentation:

- Following the fire events that occurred in September 2020, Marion County Parks Division engaged Walker Macy, a park planning and design consultant, to start working on concept planning to rebuild the county parks;
- The concepts for review were developed collaboratively between Public Works and Walker Macy;
- Conducted site tours:
 - Concept planning; and
 - Design planning.
- The North Fork Park plans include plans from the 1960's that were never completed:
 - The concepts include the past, present, and future of the parks.
- The main goals include:
 - Developing a long-term strategy for redevelopment of parks in the Santiam Canyon;
 - Increasing usability:
 - Fixing parking issues.
 - Increasing accessibility:
 - Modernizing facilities;
 - Reducing barriers to access; and
 - Increasing standards to modern code.
 - Creating feasible recreational opportunities.
- Included camping in areas that previously did not have the option;

- Included reservable shelters that would help alleviate issues of having day use areas that do not have revenue and rely on general fund dollars to maintain the parks;
- North Fork Park:
 - Increasing parking by adding eight spots;
 - Adding eight walk-in tent sites with a park host;
 - Reservable picnic shelters; and
 - Bringing walking trails away from the rivers, but still providing access points.
- Bear Creek Park:
 - Includes two phases;
 - The intention is to rebuild and modernize the campground;
 - Adding ten camping spots;
 - Adding RV sites;
 - Adding a parking lot;
 - Adding a lawn area;
 - Reservable picnic shelter;
 - Adding two staircases for river access; and
 - Expansion onto the Bureau of Land Management (BLM) land:
 - Addition of 17 RV sites:
 - Could potentially be 30 depending on configuration.
 - Reservable picnic shelter; and
 - Second camp host.
- There is 750 acres of timberland that BLM owns on the other side of the river that Public Works has discussed building trails in the area:
 - That area has extensive fire damage and is expected to be completely logged; and
 - There is an opportunity to provide further recreational value.
- Salmon Falls Park:
 - The day use area will stay the same;
 - Will create a viewpoint of the falls;
 - Creating an amphitheater; and
 - Creating a campground:
 - Yurts;
 - RV sites; and
 - Tent sites.
- Minto Park:
 - Modernize and formalize a parking area;
 - Realigning trails for river access; and
 - Realigning the road for ease of access to the park.
- Packsaddle Park:
 - Providing better amenities for those that utilize the park;
 - Realigning the boat ramp to provide better access to the river;
 - Providing a reservable picnic shelter;
 - Adding picnic tables; and
 - Adding hiking trails.
- Niagara Park:
 - Creating additional staircases for access to the river;

- Looked at an idea of a trail and an overlook area of the dam;
- Still have access to the old historic dam, but have formalized the parking and restrooms;
- Restoring vegetation of the area; and
- On the far side of Niagara, there will be more hiking trails with picnic areas with parking and overlooks:
 - Fishing access points.
- On the north side of the road, which is Old Rogers Wayside, ODOT has been using this area as a staging area for logging:
 - This will be turned into a rest area.
- The cost estimate is \$21 million;
- It can be phased over time;
- The cost would include FEMA reimbursement;
- To get the parks back to pre-fire condition, it will cost \$5 million;
- Staff will bring the proposal to the Marion County Parks Commission for feedback and schedule a work session with the board in the near future; and
- This is a 10-year development process, with the main phase opening in two to three years.

Board discussion:

- The alternative project through FEMA reimbursement allows Public Works take the equivalent dollar amount of loss:
 - FEMA would reimburse 75 percent for how much it would cost to restore the parks back to pre-loss condition;
 - Public Works can use the money to reconfigure the parks the way they choose; and
 - Any future development to the parks would be funded through Capital Improvement and grant opportunities.
- The parks commissions have been discussing renaming the county parks to honor fire victims:
 - Creating an interpretive center at Niagara Park as a memorial of the wildfire; and
 - Recommendations will come before the board at a future Management Update.

Discuss the 2021 Marion County Fair Recommendation

- Tamra Goettsch

Summary of presentation:

- On Wednesday, the Marion County Fair Board met to discuss the next phase for the fair;
- Had a conversation with the vaccine clinic operation manager and they are unwilling to let the fair use the facility like they have in the past:
 - They are expecting on serving 10,000 people a day in July; and
 - The space is needed to weave traffic safely through to the roadway.
- The fair board has put in a request to use the livestock pavilion, as well as the poultry building;
- If this is allowed, the fair will have better flexibility in bringing young people and their animals on the property;

- If it is not approved, those activities will have to happen in the pavilion;
- Will not have camping onsite;
- The fair will be three days;
- The carnival area will be outside the gate:
 - The carnival will need to operate within the fair hours.
- This requires more fencing;
- The main gate would be through the pavilion;
- There would not be office space in the pavilion;
- There would be a small space for local entertainment; and
- The fair board is excited to bring entertainment for the families.

Board discussion:

- The fair cannot change the date due to other county fairs going on around the area that 4-H members enter events in as well;
- Salem Health is not paying for the space they are using:
 - They are making plans for administering 10,000 vaccines a day and that is not definite yet.
- The commissioners would like to have a meeting with the Oregon State Fair Council and Salem Health to discuss this issue.

Review the Equitable Servitude Process

- Brandon Reich, Scott Norris

Summary of presentation:

- When people are rebuilding in the canyon, they want to rebuild where their home was previously;
- In some instances, their home was across a property line for two properties they owned;
- People can combine their two lots into one by going through a re-plat process:
 - Combine them on their own and record it on their deed with a line around the two properties to show that they are one property:
 - They can do this on their own with a surveyor and their title company to prepare a description.
- Under these two cases, a land use may or may not be required;
- In the urban area, cities have a lot of leeway in applying their rules;
- In the rural area, the county implements statutes:
 - Identifies the uses;
 - Split zone on properties; and
 - Size of properties.
- A land use process costs \$440 for the applicant;
- An Administrative Rule allows property owners to put the home and the septic on the same parcel:
 - If there are separate parcels, Administrative Rule allows for easements on the other parcel.
- When a property owner builds a structure on a property, they can put it on one property:
 - Combine two lots; or
 - Request an Equitable Servitude covenant on each parcel:

- Each parcel involved serves the other parcel in meeting the building code requirements; and
 - Building code does not have setbacks, but there are fire requirements, so it is not possible to build a structure over property lines.
- Mr. Reich brought this forward to the cities of Gates and Detroit and to the Council of Governments (COG):
 - COG has the Equitable Servitude document and will give Public Works final feedback.

Board discussion:

- This is an option for all cities in Marion County;
- This gets recorded with the Clerk's Office;
- The properties have to be owned by the same person; and
- This is the fastest track for people to rebuild in the canyon who have two properties.

Discuss the North Fork Road Corridor Management Plan – Phase 2

- Brian Nicholas, Lani Radtke

Summary of presentation:

- Phase 1 Update:
 - The board approved an order for the four restrictions, which included the following:
 - No unauthorized vehicles;
 - No pedestrians and bicyclists with the exception of property owners;
 - No parking; and
 - No river access from the public right-of-way.
 - The sign shop has installed the entryway signs on the three roads:
 - North Fork Road;
 - Pioneer Road; and
 - Gates Hill Road.
 - Installed signs for advanced notice on Highway 22:
 - Installed two signs in the eastbound direction, in between Cordon Road and Gaffin Road and Old Mehama Road; and
 - One in the westbound direction at Gates Hill Road.
 - In the process of creating ordinance language;
 - There will be additional signage going through the corridor;
 - Will be implementing a temporary speed zone:
 - There have been two crashes within the last week;
 - It will be on North Fork Road; and
 - Wanting to reduce it to 40 miles per hour.
- Phase 2:
 - Will put a gate to limit access to only property owners on North Fork Road;
 - Will create a turnaround area for those that cannot gain access;
 - Will put in signage before the gate;
 - Will have a keypad for entry;

- The road will be widened to accommodate the gate;
- Will have additional lighting at each gate;
- Have been coordinating with utility companies to get power to the gate and light poles;
- Working with two contractors for a special procurement to build the gate and supply the electrician for the electrical work;
- Have three cameras in place at each gate;
- Will install either a swing gate or a sliding gate;
- The second gate will be installed at Gates Hill Road and Jefferson Road:
 - There is right-of-way at Jefferson Road, but not an actual road;
 - Can utilize that area to put in a hammerhead turnaround;
 - Have been working with the City of Gates and have received public works superintendent's recommendation to move ahead; and
 - Will go before their city council for approval.
- The outreach of installing the gates includes the following:
 - Working with the property owners immediately adjacent to the gate at each location to make sure they are aware of it;
 - There is an open house this Saturday to discuss the gate installation; and
 - The gates will be installed by the end of June.
- The third gate will be installed at Pioneer Road and Hudel Road:
 - There will be ample area for a turnaround; and
 - This will be a candidate for a swing gate.
- Setting up the gate for emergency measures:
 - The gates will open if power is lost.
- Will give law enforcement and fire a remote for the gate;
- Public Works has been working with the Bureau of Land Management, the State Forest Service, and Oregon Department of Forestry:
 - They all have been very supportive of installing the gates.
- Maintenance of the gates will be included in the contract.

Board discussion:

- Will discuss further with law enforcement what the protocol is with the gates in the event of an emergency evacuation.

Discuss the Auburn Park Conversion Planned Public Outreach Efforts

- Brian May, Thomas Kissinger

Summary of presentation:

- In 2018-19, Public Works worked with the Salem-Keizer School District to sell Auburn Park to the school district for their development of Auburn Elementary;
- That park had been purchased by using land and water conservation fund grant;
- When selling a park, the county must go through a conversion process that would replace the lost value of the land with something of equal or greater value, and equal or greater recreational value;

- The county has identified land that they currently own in the MacLeay area:
 - It is 60-65 acres; and
 - Last year there was Town Hall scheduled, but COVID restrictions shut it down.
- As long as the county is out of compliance with the conversion process, they are not eligible to apply for land and water conservation fund grants;
- Will move forward with a virtual town hall:
 - Will mail a post card to area residents that will direct them to an online survey, or they can call a number on the card;
 - Will post on social media;
 - Facebook message boards;
 - Public Works website;
 - There will be further public outreach, like dedications of the park; and
 - A public hearing will be scheduled for an opportunity for public input.

Ice Storm/Beachie Creek/COVID-19 Update

-All

Summary of presentation:

Brian Nicholas:

- On the website, there is progress that Oregon Department of Transportation (ODOT) has done that is shown on the map:
 - They have brought in two more crews to complete the phase 2 cleanup projects;
 - It is important to make the final push for property owners to turn in their right-of-entry forms; and
 - Public Works will put the messaging out to the community.
- Need to reach out to commercial properties so they can participate in the cleanup:
 - Only 22 of the 65 commercial properties have participated.
- The county's FEMA liaison, Richard Herrin, is in town:
 - Will be sitting down with everyone to make sure Category A and B is cleaned up for the online portal submission to expedite processing;
 - Public Works received approval to submit paperwork in three-month blocks;
 - Will receive progress payments; and
 - Mr. Herrin will be here for three months.

Tamra Goettsch:

- MASTT Update:
 - Continuing to reach out to land owners;
 - Rebuilding costs are at \$400-\$450 per square foot;
 - Participated in interviews to hire a disaster case manager at the state level:
 - Will work with the SIT team to transition into a long-term recovery phase; and
 - Expecting 300-350 cases to be managed.
 - The Wraparound Supports Grant will be submitted by tomorrow:
 - It is \$800,000;

- The grant brings three additional fire case managers into the SIT case management, as well as one qualified health professional from Health and Human Services:
 - Two paid staff;
 - Brings in funding for the three existing case managers that will be working at SIT:
 - This will relieve the hospital from the burden of cost of operations; and
 - The hospital will maintain Melissa Bauer's salary and two additional administrative support staff.
 - The grant is thirty pages long.
 - No other regions have a Wildfire Recovery Fund like Marion County:
 - It is a model that is unique;
 - It is a model that came out of Polk County that originated out of Marion County's Community Progress Team Model:
 - Polk County implemented a service provider focus; and
 - Melissa Bauer started the Service Integration Team for the Stayton, Turner, and canyon area.
 - There are opportunities for Marion County to receive funding through the Ford Foundation.

Brian May:

- There have been 71,000 yards of debris from the ice storm dropped off at Browns Island;
- There is an illegal dump site in the county:
 - Working with code enforcement; and
 - Bringing ash debris down the canyon.

LEGISLATIVE UPDATE:

Summary of presentation:

- All work needs to be completed in the chamber of origin on work sessions by today:
 - Exceptions to the policy committee rules are Rules, Joint Committees, Revenue, and Ways and Means Committee.
- Senator Girod has requested a work session with Senator Burdick on Senate Bill 464:
 - Will communicate with all of the members on the Senate Revenue Committee;
 - Senator Girod will present during the work session; and
 - Will do another vote count after this week prior to the next public hearing.
- The Federal Appropriations and Infrastructure Earmarks:
 - Working with Mr. Nicholas on two of the applications for the two Public Works projects:
 - Safety corridor turn pockets; and
 - Silverton Road and Howell Prairie Road.
 - Will create letters of support for the commissioners to sign.
- Detroit Lake Marinas Excavation Projects:

- CFM found an account with HUD, which is an economic development initiative account:
 - Will submit for funding.
- Working with Jody Christensen to ask for funding from the state as well.
- The commissioners would like to be more informed of what the county's funding asks are at the legislature:
 - Would like the communication to be pushed out to the community as well.

Meeting adjourned at 11:25 a.m.

COMPLETED BY: **Kristy Witherell**
Reviewed by: Melissa Rounds