

BOARD OF COMMISSIONERS

MINUTES OF THE BOARD SESSION – Regular Session

Wednesday, May 31, 2023  
9:00 a.m.

Senator Hearing Room  
555 Court Street NE  
Salem, OR 97301

**PRESENT:** Commissioner Colm Willis and Commissioner Danielle Bethell. Also present were Jan Fritz, chief administrative officer, Jane Vetto as county counsel, and Brenda Koenig as recorder.

**ABSENT:** Commissioner Kevin Cameron.

Commissioner Willis called the meeting to order at 9:00 a.m.

*(Video Time 00:01:46)*

**PUBLIC COMMENT**

Greg Atkin:

- Mr. Atkin is here to endorse Sergeant Don Parise to the appointment of Marion County Sheriff;
- Mr. Atkin has been a Sublimity City Councilman, a Department of Corrections security manager, an emergency medical technician (EMT) and firefighter, and he is a graduate of the Marion County Sheriff's Office Citizens Academy; and
- Mr. Atkin made the following remarks regarding Sergeant Parise:
  - Sergeant Parise is a dedicated public servant, a great leader, and a great example of the Marion County Sheriff's Office;
  - Sergeant Parise has the backing of the majority of the Sheriff's Department;
  - Sergeant Parise has a law enforcement background that lends itself to understanding the various divisions of the department;
  - With Sergeant Parise's leadership, employees will be drawn to the Marion County Sheriff's Office as one of the best law enforcement agencies to work for;
  - Sergeant Parise's appointment in filling the vacancy of sheriff will pay huge dividends, and he plans on running for another four years in 2024;
  - Sergeant Parise has both law enforcement and corrections certifications which makes him highly qualified in both fields; and
  - Mr. Atkin finds Sergeant Parise to be a man of his word, a man with great vision, and a man who will follow through with whatever he sets his sights on.

Josh Lair:

- Mr. Lair is the community and law enforcement outreach manager for Ideal Option, and the chief operations officer for Be Bold Street Ministries;
- Mr. Lair is here in support of Commissioner Bethell's resolution that will be presented later in the meeting;
- Homelessness is not a crime, but there are crimes taking place within homeless encampments:
  - These crimes are a great threat to our community and its residents.
- The county has a great opportunity to support individuals who would like to have a successful future, and there are a lot of community partners that are here to support these individuals; and
- Measure 110 has allowed unprecedented access to treatment services.

Matt Maceira:

- Mr. Maceira supports Soaring Heights and the work that they are doing;
- There are programs within the community that set individuals up for failure:
  - Low barrier shelters cannot require individuals to engage in alcohol and drug treatment, or mental health services:
    - When an individual transitions into government assisted housing with these issues, they can get evicted; and
    - If an individual gets evicted from government assisted housing, they are ineligible for government assisted housing for three years.
- Mr. Maceira is executive director of Be Bold Street Ministries.

Hank Crapser:

- Mr. Crapser is in long term recovery from drug addiction:
  - He is ten years clean and sober.
- Mr. Crapser works in the Marion County Sheriff's Office Law Enforcement Assisted Diversion (LEAD) program:
  - LEAD's target population are individuals struggling with addiction and mental health who are involved in low level criminal activity.
- Mr. Crapser is here in support of Commissioner Bethell's resolution that will be presented later in the meeting; and
- There is a lack of accountability placed on individuals doing drugs, and on drug dealers.

Victoria Meredith:

- Ms. Meredith is president of Soaring Heights Recovery Homes;
- Ms. Meredith had years of addiction, and accountability got her to where she is today;
- Soaring Heights is not a low barrier shelter:
  - They do drug testing;
  - They work with their residents so that they can become self-sufficient; and
  - Their first house opened in 2018.

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- Ms. Meredith shared a few success stories about previous Soaring Heights residents; and
- The programs that help these residents work, but it takes accountability, and it takes individuals willing to make changes.

*(Video Time 00:23:12)*

## CONSENT

### TAX OFFICE

1. Approve an order for a property tax refund in the amount of \$40,086.26 for Auburn Road Associates, LLC, tax account number 543044.

**MOTION:** Commissioner Bethell moved for approval of the consent agenda. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

*(Video Time 00:23:35)*

## ACTION

### BOARD OF COMMISSIONERS

2. Consider approval of a resolution to support a recovery-oriented system of care in response to the addictions, mental health, and homelessness crisis. –Commissioner Danielle Bethell

#### ***Summary of presentation:***

- Commissioner Bethell is bringing this resolution forward today because this is her third year as a county commissioner, and it has not been lost on her that Marion County has a significant crisis when it comes to truly loving our neighbors;
- She comes from a childhood and a lifelong interaction with crime:
  - She interacted with it as a youth, and she was homeless; and
  - Her mother was an addict.
- Individuals were held accountable when she was a child, and there was a level of investment in our neighbors that is entirely gone today:
  - It is not just Measure 110, but Measure 110 is definitely a major issue with the lack of investment in individuals who need more love.
- Clackamas County recently passed a resolution similar to the resolution before the Board today:
  - Commissioner Bethell borrowed the bulk of the words for the resolution from the Clackamas County resolution, while making it specific for Marion County.
- The Commissioners receive complaints from residents and taxpayers who say that nothing is being done to clean up our streets and take care of the homeless, or to hold individuals accountable for taking personal responsibility for themselves;
- This resolution describes and defines what the Board of Commissioners believes in, and the policies that they create, and the investments that they make in organizations within Marion County that serve our neighbors;
- Commissioner Bethell is requesting the support of the Board today;

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- She would like the county to continue to make investments in programs like Her Place:
  - Her Place supports women and their children, and it is run through the county's behavioral health system:
    - The women are going through treatment, and they are allowed to keep their children with them:
      - This keeps the children out of the foster care system.
- The county recently opened a His Place facility that is modeled after the Her Place facility;
- The county has made significant financial contributions into Soaring Heights programs;
- The Student Opportunity for Achieving Results (SOAR) Program has been around for a long time in Marion County:
  - The program supports individuals post incarceration in their recovery and reintroduction into the community.
- Commissioner Bethell hopes that the county can continue to make investments in these types of programs, and that they can increase the opportunities for those individuals who need help; and
- She believes that this is how we recover our community, and really invest in the lives of others so that they can be healthy.

***Board discussion:***

- Commissioner Willis expressed the following:
  - The commissioners have talked about this issue before;
  - One of the things that is a different about some of the actions that Marion County has taken versus other jurisdictions is the idea that all of us have an obligation to contribute to the common good of our community:
    - This idea sometimes gets missed; and
    - There are advocates who say that the government has to do something about homelessness and drug addiction, and they do, but the folks who are struggling with addiction also have to do something:
      - Everyone is accountable and has an obligation to contribute.
  - If there is harm happening in our community, all of us have an obligation to step up and try to mitigate that harm, and to try to help those who are suffering:
    - This includes individuals who are homeless or who are addicted:
      - These individuals have equal dignity to the rest of us, and they also have equal responsibility.
  - An individual's obligation and contribution might change over time:
    - When an individual is living on the street and struggling with addiction, it might be first and foremost for them to work on getting themselves into a place of recovery; and
    - Later, these individuals may be able to help other people.
  - Just like we are all equal in our dignity, we all have an equal obligation to the common good:

- When you treat individuals in this way, you are respecting their dignity and treating them as equal to yourself; and
  - When you tell an individual they do not have an obligation, that they are different because they are poor, or abused, or an addict, you are not treating that person equal to yourself:
    - This does not help the community.
- In order for us to move forward on this issue, and to actually resolve our addiction, mental health, and homelessness crises, we have to start with the following premise:
  - Each person, no matter what their situation in life is, is equal in dignity, and each of us has an obligation to contribute to the common good.
- Commissioner Bethell stated for the record that Commissioner Cameron is aware of this resolution, and he supports it.

**MOTION:** Commissioner Bethell moved to approve a resolution to support a recovery-oriented system of care in response to the addictions, mental health, and homelessness crisis. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

The commissioners read the resolution.

- Commissioner Bethell invited individuals to learn what is happening in our communities:
  - Individuals are welcome to reach out to Commissioner Bethell, and she will introduce them to the organizations that the county invests in:
    - Individuals can meet the people receiving services and hear their stories firsthand; and
    - Commissioner Bethell will take individuals to the parks so that they can see what is happening.
  - The community cannot just stand by anymore and continue to allow people to harm themselves and others;
  - If individuals want to see what it looks like, Commissioner Bethell will personally accompany them into the community; and
  - Hopefully individuals will engage in returning our community to a livable space that we all want to participate in.

*(Video Time 00:36:27)*

## BUSINESS SERVICES

3. Consider approval of the Standard Professional Services Contract with Carlson Veit Junge Architects, PC, in the amount of \$227,730.00 to provide architectural and engineering services for the Marion County Psychiatric Crisis Center (PCC) building remodel through June 30, 2025.

–Tamra Goettsch, Terry Stoner, and Ann-Marie Bandfield

### ***Summary of presentation:***

- In September 2022 Marion County purchased a facility located on Commercial Street for the expansion of the services being offered by the Marion County Psychiatric Crisis Center (PCC):
  - The current facility does not meet the department’s needs; and
  - The new facility is much larger and will allow them to expand services and serve more individuals as well as improve staff working conditions.
- The contract before the board is for architectural and engineering services;
- Mr. Stoner will be overseeing the contract management;
- The contract will take the project from the design to the bid documents;
- PCC is the longest running 24/7 crisis center in the state, having been open for over 27 years;
- PCC’s name is being changed to the Behavioral Health Crisis Center;
- PCC’s mission is to see anyone in Marion County who perceives themselves to be in crisis:
  - It does not have to be a psychiatric crisis.
- Approximately 90 percent of the individuals served at PCC are co-occurring for drugs and alcohol;
- A lot of the available psychiatric medicines do not help the symptoms that individuals are experiencing, and they do not always help the emotional pain that individuals are experiencing:
  - Individuals sometimes turn to drugs and alcohol to self-medicate, or to manage life.
- Currently PCC is located in a building on the Salem Health campus:
  - The building is under 4,000 square feet, and all of the PCC staff are not able to work there.
- Following are some of the services PCC provides:
  - Setting up crisis prescriber appointments;
  - Providing transitional case management;
  - Peer support;
  - Certified recovery mentors;
  - Transitional treatment beds; and
  - Assistance with getting connected with vocational rehabilitation, training, or day labor.
- The new building will have separate entrances for adults, and youth and family;
- All PCC staff will be able to work out of the new building;

- Law Enforcement Assisted Diversion (LEAD) will also be working out of the new building;
- PCC is developing outreach teams to work with the 988 system, and to go into the community to meet people:
  - PCC is working with an ex-police officer to develop a safety system that will help ensure staff safety.
- PCC is excited about the new space, and that the new location is close to the hospital.

***Board discussion:***

None.

**MOTION:** Commissioner Bethell moved to approve the Standard Professional Services Contract with Carlson Veit Junge Architects, PC, in the amount of \$227,730.00 to provide architectural and engineering services for the Marion County Psychiatric Crisis Center (PCC) building remodel through June 30, 2025. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

*(Video Time 00:48:04)*

JUVENILE

4. Consider approval of the Contract for Services with Tek84 Inc. in the amount of \$176,500 for the purchase, installation, training, and warranty of one Intercept Whole-Body Security Scanning System for the Marion County Juvenile Detention Center through July 30, 2026. –Alicia Cozad

***Summary of presentation:***

- All youth who come into the detention center are subject to a comprehensive search;
- The body scanning machine scans for metal, plastics, cell phones, and other items, and it also takes an individual's temperature;
- The machine will help staff be hands off, and it will make for a safer environment; and
- No alterations to the building are required for the new equipment.

***Board discussion:***

None.

**MOTION:** Commissioner Bethell moved to approve the Contract for Services with Tek84 Inc. in the amount of \$176,500 for the purchase, installation, training, and warranty of one Intercept Whole-Body Security Scanning System for the Marion County Juvenile Detention Center through July 30, 2026. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

(Video Time 00:50:02)

5. Consider approval of the Work Order Contract with Maxim Healthcare Staffing in the amount of \$890,000 to provide one full-time Registered Nurse (RN) and one full-time Licensed Practical Nurse (LPN) at the Marion County Juvenile Detention center through June 30, 2025.

–Alicia Cozad

**Summary of presentation:**

- The current nursing contract expires on June 30, 2023; and
- Maxim Healthcare Staffing is on the state price agreement.

**Board discussion:**

- The contract amount of \$890,000 is an up to amount.

**MOTION:** Commissioner Bethell moved to approve the Work Order Contract with Maxim Healthcare Staffing in the amount of \$890,000 to provide one full-time Registered Nurse (RN) and one full-time Licensed Practical Nurse (LPN) at the Marion County Juvenile Detention center through June 30, 2025. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

(Video Time 00:52:06)

**PUBLIC WORKS**

6. Consider approval of the Purchase Order with John Deer Financial in the amount of \$400,000 for parts, supplies, and repair services for the county's heavy equipment fleet through April 14, 2027. –Dennis Mansfield

- Brian Nicholas, Marion County Public Works Director, requested this agenda item be moved to the end of the agenda.

(Video Time 00:52:26)

7. Consider approval of Amendment #3 to the Contract for Services with Keller Associates, Inc. to add \$182,907 in American Rescue Plan Act (ARPA) funding for a new contract total of \$2,095,927 for property acquisition support and financial analysis services for the North Santiam Canyon Sewer Project through December 31, 2026. –Brian Nicholas and Chris Einmo

**Summary of presentation:**

- The increase is comprised of the following two main components:
  - An allowance to provide property acquisition and right of way support:
    - This will include appraisals, relocation assistance, and other items.
  - A financial advisory that will include updates to the business case analysis that was prepared as part of the master plan:
    - The updates will reflect the latest project developments.
- There is also a small component for coordination between Marion and Linn counties.

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**Board discussion:**

- The actual property that will be purchased has not yet been determined:
  - The contract increase will include appraisals of the four sites that are being considered.

**MOTION:** Commissioner Bethell moved to approve Amendment #3 to the Contract for Services with Keller Associates, Inc. to add \$182,907 in American Rescue Plan Act (ARPA) funding for a new contract total of \$2,095,927 for property acquisition support and financial analysis services for the North Santiam Canyon Sewer Project through December 31, 2026. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

*(Video Time 00:55:29)*

8. Consider approval of the Engineering and Related Services Contract with Harper Houf Peterson Righellis, Inc. in the amount of \$436,121.42 in American Rescue Plan Act (ARPA) funding to provide professional engineering and land surveying services for the City of Gates Central Street improvements through June 30, 2025. –Brian Nicholas

**Summary of presentation:**

- The project is located in the City of Gates:
  - Central Street is on the south side of Highway 22.
- The project scope includes construction of the following:
  - Curbs;
  - Sidewalks;
  - Storm drainage if necessary;
  - Street lighting; and
  - An enhanced pedestrian crossing across Central Street.
- There are almost \$200,000 in contingency tasks included in the scope of work:
  - It is not expected that these funds will not be used but in order to meet the tight deadlines contingency funds were included to allow for flexibility.
- The goal is to complete the design and have the project put out to bid by November 2023, and to have construction done during the summer of 2024; and
- The contract scope includes the following:
  - Design survey;
  - Project design to produce bid documents;
  - Environmental reviews;
  - Support services during the award; and
  - Construction inspection services.

**Board discussion:**

- The county received \$600,000 in legislative ARPA funding for this project:
  - The remainder of the funding will be used for construction of the project.

**MOTION:** Commissioner Bethell moved to approve the Engineering and Related Services Contract with Harper Houf Peterson Righellis, Inc. in the amount of \$436,121.42 in American Rescue Plan Act (ARPA) funding to provide professional engineering and land surveying services for the City of Gates Central Street improvements through June 30, 2025. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

*(Video Time 01:00:11)*

9. Consider approval of the Construction Contract with Roy Houck Construction, LLC in the amount of \$3,353,650.85 to provide asphalt concrete resurfacing for various Marion County roads through November 30, 2024. –Brian Nicholas

**Summary of presentation:**

- The contract is for the large summertime paving project that is done every year;
- This year’s focus will be on roads east of the City of Salem, just outside of the urban growth boundary;
- The following roads will be paved:
  - Lardon Road from Silverton Road to almost Howell Prairie Road;
  - State Street east of Howell Prairie Road;
  - Culver Drive:
    - The City of Salem has contributed funds to widen the pavement.
  - Macleay Road;
  - 75th Avenue; and
  - 62nd Avenue.
- The construction plan includes the following:
  - Paving approximately 16 miles of roadway;
  - Widening Culver Drive to a width of 24 feet;
  - Pavement repairs where needed;
  - Adding gravel to level out shoulders;
  - Adding reflective pavement markers at road centerlines; and
  - Miscellaneous work including adjusting mailboxes and manhole lids.
- The low bid of \$3,353,650.85 was received from Roy Houck Construction; and
- The contract begins July 1, 2023, and goes to the end of the pavement season which is normally around the beginning of October:
  - There is usually follow-up work, so the contract runs through the end of November.

***Board discussion:***

- Over \$3 million is being spent on paving approximately 16 miles of roadway;
- For pavement preservation Public Works does chip seal which is less expensive than the pavement overlay;
- The target is to do a structural overlay every 20 years on the roads with lower traffic;
- Roads with heavier traffic require more frequent overlay:
  - Chip seals help to lengthen the time between overlays.
- Cascade Highway was chip sealed approximately 8 years ago, and this summer Public Works will be doing a mill and fill on the roadway:
  - That will sit for 1 to 2 years, and then a leveling course will be done under the paving contract.

**MOTION:** Commissioner Bethell moved to approve the Construction Contract with Roy Houck Construction, LLC in the amount of \$3,353,650.85 to provide asphalt concrete resurfacing for various Marion County roads through November 30, 2024. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

*(Video Time 01:06:34)*

Mr. Nicholas requested that item #6 on the Board Session Agenda be deferred to a future meeting.

*(Video Time 01:06:52)*

***Recess as Board of Commissioners.  
Convene as Contract Review Board.***

**CONTRACT REVIEW BOARD  
ACTION**

**DISTRICT ATTORNEY**

1. Consider approval of an order granting a Class Special Procurement to award Student Internship Agreements for Law Student Work Study Programs to public and private law schools.  
–Toby Giddings and Pami Guerra

***Summary of presentation:***

- Finance conducted a special procurement process to open the program to any law school that has students in the area:
  - The special procurement was posted publicly on OregonBuys and in the Marion County procurement collaboration portal:
    - No comments were received.
  - The special procurement opens the window for five years for any school that has law students that are interested in participating.

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- For schools wanting to participate a contract for services would be done with private schools, and an intergovernmental agreement would be done with public schools;
- The District Attorney's Office has had the law clerk program for many years:
  - The program provides law clerks in-court experience, and legal experience; and
  - The program helps the District Attorney's Office with their workload;
    - Lower-level crimes handed off to the law clerk with oversight by a mentor attorney in the office;
    - Trial Prep; and
    - In court assistance.
- Currently, Willamette University is the only school participating in the program.

***Board discussion:***

- This is a special procurement because Willamette University is a private school and an Intergovernmental Agreement cannot be done, and the value is greater than what can be done through a direct award:
  - There needs to be a contract.
- The special procurement opens the door to any law school that has students in the area;
- The county pays Willamette University, and they pay their students:
  - The county has a pay scale for law clerks that is used to determine the students' hourly rate; and
  - Willamette University covers 30 percent of the cost, and the county pays 70 percent.
- If a school would like to participate in the program, but they cannot cover part of the cost, the District Attorney's Office would have to request additional funding, or they might take fewer students from Willamette University to make up the funding; and
- The Marion County District Attorney's Office will look into doing outreach to other law schools:
  - Human Resources could assist with this.

**MOTION:** Commissioner Bethell moved to approve an order granting a Class Special Procurement to award Student Internship Agreements for Law Student Work Study Programs to public and private law schools. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

***Adjourn as Contract Review Board.  
Reconvene as Board of Commissioners.***

(Video Time 01:16:26)

Ms. Vetto requested to return to agenda item #6, and for the clarity of the record the board should consider making a formal motion to remove the item from the agenda.

**MOTION:** Commissioner Bethell moved to remove item #6, the Purchase Order with John Deer Financial in the amount of \$400,000 for parts, supplies, and repair services for the county's heavy equipment fleet through April 14, 2027. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

**PUBLIC HEARINGS  
9:30 A.M.**


None.

(Video Time 01:17:29)

**Board discussion:**


- Discounted tickets for the upcoming Marion County Fair are available online.

Commissioner Willis adjourned the meeting at 10:18 a.m.

  
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CHAIR

Not Present At Meeting

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COMMISSIONER

  
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COMMISSIONER

**Board Sessions can be viewed on-line at**

**<https://www.youtube.com/playlist?list=PLSUQ1gg6M78UsBE3q6w4rdf59Z5rXkEi5>**