BOARD OF COMMISSIONERS

MINUTES OF THE BOARD SESSION – Regular Session

Wednesday, March 13, 2024 9:00 a.m.

Senator Hearing Room 555 Court Street NE Salem, OR 97301

PRESENT:

Commissioner Kevin Cameron, Commissioner Danielle Bethell, and

Commissioner Colm Willis. Also present were Jane Vetto as county counsel and

Brenda Koenig as recorder.

ABSENT:

Jan Fritz, chief administrative officer

Commissioner Cameron called the meeting to order at 9:00 a.m. Commissioner Bethell arrived at 9:05 a.m.

(Video Time 00:01:34)

PUBLIC COMMENT

None.

(Video Time 00:01:42)

CONSENT

BOARD OF COMMISSIONERS

Board Committee Appointment – Public Safety Coordinating Council

- 1. Approve orders appointing the City of Keizer Police Chief, Andrew Copeland and reappointing City of Salem Police Chief, Trevor Womack, and Oregon State Police Lieutenant, Chris Zohner, to the Marion County Public Safety Coordinating Council with term dates beginning March 14, 2024, and ending March 14, 2027.
- 2. Approve Amendment #1 to the Subrecipient Agreement with the City of Aurora to revise Exhibit A.1 of the application for the American Rescue Plan Act (ARPA) Downtown Core Water Transmission Line Improvements to update project dates, adjust the budget, and update the project team, with no additional funding required, through March 31, 2026.

COMMUNITY SERVICES

3. Approve the Economic Development Grant Agreement with Travel Salem in the amount of \$235,000 for operational expenses that support marketing and visitor promotion, tourism efforts coordination, and destination development with an ending term date of two years from execution.

DISTRICT ATTORNEY

4. Approve the incoming funds Grant Agreement with the Oregon Department of Justice in the amount of \$1,263,620 to provide Victims of Crime Act funding and Criminal Fines Account funding for victim services retroactive to October 1, 2023, through September 30, 2025.

HEALTH AND HUMAN SERVICES

5. Approve Amendment #1 to the Contract for Services with Soaring Heights Recovery Homes to add \$38,986 for a new contract total of \$116,958 to continue to provide substance use disorder services to clients residing in Marion County through June 30, 2024.

PUBLIC WORKS

- 6. Schedule a public hearing for April 24, 2024, to consider a large Mass Gathering (MG) permit for Case #24-001/Whitewind Woodland, LLC.
- 7. Approve the incoming funds Grant Agreement with the Oregon Department of Emergency Management (ODEM) in the amount of \$216,000 for the Hazard Mitigation Grant Program (HMGP), Underserved, Rural Community Population and Infrastructure Vulnerability Assessment through March 14, 2025.
- 8. Approve the Engineering and Related Services Contract with AKS Engineering and Forestry, LLC, in the amount of \$157,020 to provide engineering, land surveying, environmental permitting, landscape, architectural, and related services for the Santiam Canyon Parks Recovery Project through December 31, 2027.

SHERIFF'S OFFICE

- 9. Approve Amendment #1 to the Intergovernmental Agreement with the Marion County District Attorney's Office to de-obligate, for the 2023-2025 Biennium, \$83,833.11 in unspent funds for the Marion County Senate Bill (SB) 416 Pilot Program for a new contract total of \$215,424.09 through June 30, 2025.
- 10. Approve Amendments # 1 to three Contracts for Services with Bridgeway Recovery Services, Inc. to increase grant funding received from the Oregon Criminal Justice Commission in the amount of \$40,000 for each of the following services through June 30, 2025:
 - Community corrections clients receiving substance use treatment services with a new contract total of \$344,960;
 - Non-violent property and drug correctional clients receiving treatment services with a new contract total of \$416,156; and
 - Individuals participating in the Link Up Program with a new contract total of 145,000.

- 11. Approve Amendment #1 to the Contract for Services with the Center for Hope and Safety to increase grant funding received from the Oregon Criminal Justice Commission in the amount of \$56,468.03 for a new contract total of \$289,129.68 for services provided to victims of sexual assault, domestic violence, stalking, and human trafficking through June 30, 2025.
- 12. Approve Amendment #1 to the Contract for Services with Liberty House to increase grant funding in the amount of \$56,467.73 for a new contract total of \$289,129.38 to provide services to victims of sexual assault, domestic violence, stalking, and human trafficking through June 30, 2025.

MOTION: Commissioner Willis moved for approval of the consent agenda. Seconded by Commissioner Bethell; motion carried. A voice vote was unanimous.

(Video Time 00:07:21)

ACTION

BOARD OF COMMISSIONERS

Board Committee Appointment - Fair Board

13. Consider approval of an order appointing Victor Sanchez to the Marion County Fair Board with a term ending December 31, 2025. – Kelli Weese

Summary of presentation:

- Marion County is the largest agricultural producer in the state;
- The Marion County Fair is an important aspect of the county's economic development goals;
- Mr. Martin and Ms. Castano were appointed to the Marion County Fair Board in January 2024, but were unable to attend the meeting due to inclement weather;
- The fair board's role is to serve as the agency responsible for organizing, promoting, and managing the fair;
- The mission of the Marion County Fair is to promote the diverse, agricultural, and cultural heritage of the county through citizen participation;
- The fair board meets monthly;
- Fair board members attend the fair and are responsible for ensuring that the event runs smoothly including checking in with:
 - The event coordinator:
 - o The office; and
 - Other volunteers.
- The fair board is appointed by the Board of Commissioners (BOC); and
- Anyone interested in volunteering at the fair may reach out to Marion County Community Services.

Greg Martin:

- Mr. Martin expressed the following:
 - O He has been a key volunteer board member for a year;
 - He has overseen the Marion County Fair, Honor Day Event for first responders, military personnel, and their family members;
 - o The Oregon Department of Corrections, Honor Guard is scheduled to post and retrieve the colors during the fair; and
 - o An individual from the National Guard will be singing the national anthem.

Dana Castano:

- Ms. Castano expressed the following:
 - She has volunteered for the Marion County Extension and 4-H Service District, Budget Committee for multiple years;
 - She wants to do more for the community;
 - O She is excited to be a part of the Marion County Fair team;
 - o The fair has been part of Ms. Castano's life for many years; and
 - She is excited to be a part of something that her family and the community can enjoy.

Victor Sanchez:

- Mr. Sanchez expressed the following:
 - o He has lived in the area for 34 years;
 - O His father worked at the fair when he was growing up;
 - He enjoys volunteering and making a positive impact;
 - o He has volunteered for various organization his entire life;
 - o He is currently volunteering at the Mid-Valley Soccer Club; and
 - o He would like the opportunity to be part of the Marion County Fair team and make a positive impact.

Board discussion:

- Volunteers are very important to the work being done in Marion County:
 - O Volunteers contribute thousands of hours every year; and
 - The fair is driven by the fair board members and the volunteers.
- Individuals frequently volunteer with multiple organizations in communities, the state, and the country;
- The commissioners expressed their appreciation to Mr. Martin, Ms. Castano, and Mr. Sanchez for their service;
- Commissioner Cameron clarified that Mr. Martin and Ms. Castano were formerly appointed earlier in 2024; and
- Mr. Sanchez is being formerly appointed today.

MOTION: Commissioner Bethell moved to approve an order appointing Victor Sanchez to the Marion County Fair Board with a term ending December 31, 2025. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

(Video Time 00:16:41)

COMMUNITY SERVICES

14. Consider approval of the incoming funds Grant Agreement with the Oregon Business Development Department (OBDD) in the amount of \$1,000,000 to support community planning projects for the North Santiam Community Self-Determination Project through November 30, 2026. —Lari Rupp

Summary of presentation:

- The incoming funds Grant Agreement with the Oregon Business Development Department (OBDD) is for \$1,000,000;
- The agreement supports six community planning projects;
- In 1996, with the establishment of the Opal Creek Wilderness, Congress promised \$15 million to the North Santiam Canyon communities for economic development projects;
- Marion County in partnership with OBDD requested that the federal funds be brought down to the state level;
- The funding is now being brought down from the state level to the county level to implement;
- The funds will support six planning projects:
 - o The following four communities will each have one project:
 - The City of Idanha;
 - The City of Detroit;
 - The City of Gates; and
 - The City of Mill City.
 - o The fifth planning project will encompass the entire region; and
 - o The sixth planning project is for the North Fork recreation corridor.
- The North Santiam Community Self-Determination Project will entail community outreach that will be incorporated into the planning as part of the long-term-recovery process.

Board discussion:

- Commissioner Bethell expressed the following:
 - Clarification of the project's name change to the North Santiam Community Self-Determination Project is important as the promised funding is not designated just for the Opal Creek area but for the region as a whole; and
 - o The federal funding has been promised to the region since 1996;
- Commissioner Willis expressed the following:
 - o In some ways the promise was specifically not for Opal Creek;

- When they took revenue that came from timber harvest in the Opal Creek area out of the community, the promise was to put some money back into the community for economic development; and
- The money that was promised is for the people who were impacted when the area was turned into a wilderness.

Motion: Commissioner Willis move to approve the incoming funds Grant Agreement with the Oregon Business Development Department (OBDD) in the amount of \$1,000,000 to support community planning projects for the North Santiam Community Self-Determination Project through November 30, 2026. Seconded by Commissioner Bethell; motion carried. A voice vote was unanimous.

(Video Time 00:21:36)

HEALTH AND HUMAN SERVICES

15. Consider the second title reading and the adoption of an ordinance to amend and certify the Marion County Ambulance Service Area (ASA) Plan as shown in Exhibit B. –Katrina Griffith *Summary of presentation:*

None.

Board discussion:

- The agenda item was presented at a board session meeting on February 28, 2024:
 - O The commissioners expressed that they did not require the item to be presented again.

MOTION: Commissioner Bethell moved that the chair read the ordinance by title once. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

Commissioner Cameron read the ordinance by title once.

MOTION: Commissioner Bethell moved to adopt the ordinance. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

(Video Time 00:23:32)

16. Consider approval of the Contract for Services with HIV Alliance in the amount to \$259,401 to connect individuals diagnosed with HIV, and their contacts, to care and treatment through December 31, 2026. –Wendy Zieker and Mercedes Floyd

Summary of presentation:

• The contract with HIV Alliance is for \$259,401;

- HIV Alliance connects individuals with Human Immunodeficiency Virus (HIV) and their contacts to care and treatment:
- The contract has an ending term date of December 31, 2026;
- The contract links newly diagnosed and fallen-out-of-care individuals to the appropriate treatment;
- The following is not included in the contract:
 - o Harm reduction services; and
 - o The development and implementation of harm reduction services.
- HIV Alliance will report quarterly and meet in-person monthly at Marion County Health and Human Services (MCHHS);
- The monthly meetings will entail discussing the following:
 - New cases:
 - o Outreach strategies; and
 - o Event planning.
- The outcomes from the meeting will be shared with the commissioners.

None.

MOTION: Commissioner Willis moved to approve the Contract for Services with HIV Alliance in the amount to \$259,401 to connect individuals diagnosed with HIV, and their contacts, to care and treatment through December 31, 2026. Seconded by Commissioner Bethell; motion carried. A voice vote was unanimous.

(Video Time 00:25:53)

- 17. Consider approval of the incoming funds Intergovernmental Agreement with the Oregon Health Authority in the amount of \$140,116.27 to provide funding for the Intoxicated Driver Program Fund (IDPF) retroactive to January 1, 2024, through June 30, 2025. —Carol Heard *Summary of presentation:*
 - The incoming funds Intergovernmental Agreement (IGA) with the Oregon Health Authority (OHA) is for \$140,116.27;
 - The IGA has an ending term date of June 30, 2025;
 - The funding provides treatment to individuals convicted of Driving Under the Influence (DUI) or going through DUI diversion services;
 - Previously the funds were included in another OHA contract that provided for the following:
 - o The community mental health program;
 - o Menal health and addiction treatment; and
 - o Problem gambling treatment.

- A portion of the funds were subcontracted to other substance use treatment providers in the community;
- In 2024, OHA chose to contract directly with community treatment providers instead of passing the funding through the county; and
- The \$140,116.27 funds are specifically intended for Marion County's addiction treatment services.

- The county provides the following services for individuals convicted of DUI or receiving DUI diversion services:
 - o An American Society of Addiction Medicine (ASAM) assessment;
 - o Ensuring individuals are clinically ready for discharge;
 - O Providing a completion certificate for individuals to present to the Oregon Department of Motor Vehicles (DMV) for reinstatement of their driver's license.
- The program is for any substance including alcohol.

MOTION: Commissioner Bethell moved to approve the incoming funds Intergovernmental Agreement with the Oregon Health Authority in the amount of \$140,116.27 to provide funding for the Intoxicated Driver Program Fund (IDPF) retroactive to January 1, 2024, through June 30, 2025. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

(Video Time 00:29:04)

JUVENILE DEPARTMENT

18. Consider approval of the Contract for Services with McDonald Wholesale Company in the amount of \$1,044,000 to provide food products and distribution services for the Marion County Juvenile Department and the Fresh Start Market through March 1, 2029. –Alicia Cozad *Summary of presentation:*

- The contract with McDonald Wholesale Company is for \$1,044,000;
- The funding provides food products for the following programs:
 - o Culinary:
 - Food items are sold at the Marion County Juvenile Department, Fresh Start Market and Espresso.
 - o Detention; and
 - o The Guaranteed Attendance Program (GAP) shelter.
- In July 2023, the contract with another vendor ended;
- The county's goal entails providing the following:
 - o Good quality food;
 - o Larger portions for the youth in juvenile care; and
 - o A main source to order food staples from.
- The contract went through the Request For Proposal (RFP) process:

- o McDonald Wholesale was the only company to respond.
- Other options to purchase food staples include:
 - o A Purchase Order agreement through the state for US Foods;
 - o Costco Wholesale; and
 - WinCo Foods.
- McDonald Wholesale provides the bulk of the food staples; and
- The company also provides personalized services:
 - o A representative will train employees on how to utilize their system;
 - o Staff can create a personalized order guide; and
 - o They provide recipe building that assist with costing recipes.

- To clarify, McDonald Wholesale has no affiliation with the fast-food chain with a similar name; and
- The contract is for an up to amount of \$1,044,000.

MOTION: Commissioner Willis moved to approve the Contract for Services with McDonald Wholesale Company in the amount of \$1,044,000 to provide food products and distribution services for the Marion County Juvenile Department and the Fresh Start Market through March 1, 2029. Seconded by Commissioner Bethell; motion carried. A voice vote was unanimous.

(Video Time 00:34:17)

PUBLIC WORKS

19. Consider approval of the Construction Contract with Pacific Excavation, Inc. utilizing federal funding in the amount of \$347,335 for Central Street improvements in the City of Gates.

-Ryan Crowther

Summary of presentation:

- The Construction Contract is with Pacific Excavation, Inc.;
- The project is located on Central Street between Santiam Street and Horeb Street in the City of Gates;
- The 2020 wildfires damaged properties in the area:
 - o There is no sidewalk:
 - o There is no infrastructure; and
 - o There is only a roadway.
- The project scope for improvements to the city's downtown frontage includes construction of the following:
 - o Curbs and sidewalks;
 - o Street lighting; and
 - o Storm drainage.
- The county has worked with property owners to locate driveways;

- County staff has conferred with the city to obtain their vision for the area;
- Pacific Excavation Inc. provided the lowest bid of \$347,335;
- The project is 100 percent funded utilizing federal American Rescue Plan Act (ARPA) dollars:
 - It is expected that the county will not need to provide any funding.
- It is anticipated that construction will be completed by June 30, 2024.

- Commissioner Bethell expressed the following:
 - Multiple contracts have been approved within the last 60 days for wildfire recovery work;
 - o It is great to be moving ahead with recovery efforts following the 2020 wildfires;
 - The county has been working behind the scenes on recovery efforts for the impacted communities for multiple years;
 - o It can take several years to navigate the government process; and
 - o Marion County has taken a proactive approach to ensure small communities remain whole after the wildfires.
- Commissioner Willis expressed the following:
 - o The recovery in the canyon has been a slow process;
 - Driving through the canyon after the wildfires was overwhelming and it was hard to know where to begin;
 - o County staff did not dwell on the enormity of the destruction:
 - Staff got to work and moved from one task to the next task with the recovery efforts; and
 - Individuals can see the progress that has been made.
- Commissioner Cameron expressed the following:
 - o He hopes to get the sewer system up into the City of Gates;
 - o He would like to find additional funding to continue improving Central Street in the city;
 - Hopefully commercial businesses will come back;
 - o The recovery process takes time;
 - o The sewer system will be a critical part of the recovery efforts; and
 - This project will show what the future of the City of Gates can look like.

MOTION: Commissioner Willis moved to approve the Construction Contract with Pacific Excavation, Inc. utilizing federal funding in the amount of \$347,335 for Central Street improvements in the City of Gates. Seconded by Commissioner Bethell; motion carried. A voice vote was unanimous.

20. Consider approval of the Supplemental Project Agreement with the Oregon Department of Transportation in the amount of \$1,604,814.44, of which an estimated \$1,440,000 will be paid with federal funds, and an estimated \$164,814.44 will be paid with county funds, for the preliminary engineering phase for the North Fork Road Improvements Project through April 1, 2034. -Ryan Crowther

Summary of presentation:

- The project creates gateways to the North Fork corridor;
- It is anticipated that there will be three locations:
 - The first location is at milepost 35:
 - This is where the original gate was located for North Fork Road;
 - The county owns a significant amount of right-of-way at the location; and
 - There is already an old road alignment at the location.
 - Gates Hill Road and Pioneer Road are two additional options for gateway locations:
 - Funding will be required for these gateway options; and
 - The county will need to find a feasible way to construct the gateways.
- The project scope is to create corridor gateways:
 - o It is unknown what the creating the gateways will entail;
 - Staff intends to bring a consultant in that has a history of working on similar projects;
 - Some improvements for the project may include:
 - Parking spaces;
 - Parking fee pay stations;
 - Informational kiosks:
 - Auxiliary travel lanes;
 - Shoulder parking areas;
 - Signage;
 - Traffic control devices; and
 - Fencing.
 - o The goal is to simplify a visitor's trip into the North Fork corridor.
- The budget for the project entails the following:
 - o An estimated \$1,440,000 will utilize federal funding; and
 - o The county will pay an estimated \$164,814.
- Preliminary engineering will start in 2024;
- Construction is scheduled for 2026; and
- Construction bidding will be in late 2025.

Board discussion:

• The Oregon Department of Transportation (ODOT) has 10-year term dates on their Intergovernmental Agreements (IGA);

- The project utilizes congressionally directed spending so construction must be obligated by 2025;
- The project has been discussed for multiple years;
- The goal is to improve an individual's experience that may be visiting the area;
- It is also important to protect the area from being overrun;
- Determining how the collected fees will be distributed between the federal government and the county is unknown at this point in the project.

MOTION: Commissioner Bethell moved to approve the Supplemental Project Agreement with the Oregon Department of Transportation in the amount of \$1,604,814.44, of which an estimated \$1,440,000 will be paid with federal funds, and an estimated \$164,814.44 will be paid with county funds, for the preliminary engineering phase for the North Fork Road Improvements Project through April 1, 2034. Seconded by Commissioner Willis; motion carried. A voice vote was unanimous.

(Video Time 00:48:46)

PUBLIC HEARINGS 9:30 A.M.

None.

Commissioner Cameron adjourned the meeting at 10:01 a.m.

COMMISSIONER

COMMISSIONER

Board Sessions can be viewed on-line at https://www.youtube.com/playlist?list=PLSUQ1gg6M78UsBE3q6w4rdf59Z5rXkEi5